

Council Chamber
City Hall, Saskatoon, Sask.
Monday, March 8, 1999
at 7:00 p.m.

MINUTES OF THE REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Mayor Dayday in the Chair;
Councillors Atchison, Birkmaier, Harding, Heidt, Maddin, McCann,
Roe, Steernberg and Waygood;
City Manager Tomaszewicz;
General Manager Community Services Gauthier;
General Manager Corporate Services Richards;
General Manager Fire and Protective Services Hewitt;
General Manager Infrastructure Services Uzelman;
General Manager Utility Services Munch;
Manager Zoning Standards Branch Howse;
A/City Solicitor Davern;
City Clerk Mann;
City Councillors' Assistant Holmstrom

Moved by Councillor Heidt, Seconded by Councillor Steernberg,

THAT the minutes of the regular meeting of City Council held on February 22, 1999, and the Special Meeting of City Council held on March 3, 1999, be approved.

CARRIED.

HEARINGS

- 2a) Discretionary Use Application
Residential Care Home - Type II
3230 Mountbatten Street
Applicant: A&A Personal Care Homes
(File No. CK. 4355-1)**

REPORT OF THE CITY CLERK:

“City Council, at its meeting held on January 18, 1999 received notice of the above discretionary use application.

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The General Manager, Planning and Building Department, has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 1, Report No. 3-1999 of the Municipal Planning Commission.”

His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT Clause 1, Report No. 3-1999 of the Municipal Planning Commission be brought forward and considered.

CARRIED.

“REPORT NO. 3-1999 OF THE MUNICIPAL PLANNING COMMISSION”

- 1. Discretionary Use Application
Residential Care Home - Type II
3230 Mountbatten Street
Lot 11, Block 19, Plan 63S19590
Applicant: A&A Personal Care Homes Ltd.
(File No. CK. 4355-1)**

RECOMMENDATION: that the application submitted by A & A Personal Care Homes Ltd. requesting permission to use Lot 11, Block 19, Plan 63S19590 (3230 Mountbatten Street) for the purpose of a Residential Care Home - Type II be approved, subject to the following:

- a) limiting the maximum number of residents to 9; and
- b) the applicant obtaining a development permit and all other relevant permits and licenses prior to the use of this site for the purpose of a Residential Care Home - Type II.

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A summary page, including a location plan for the above Discretionary Use Application, is attached.

Your Commission has considered and concurs with the following report of the Planning and Building Department dated February 1, 1999, regarding the above-noted Discretionary Use Application:

“B. PROPOSAL

An application has been submitted by A&A Personal Care Homes Ltd. requesting City Council’s approval to use Lot 11, Block 19, Plan 63S19590 (3230 Mountbatten Street) for the purpose of a Residential Care Home - Type II. This property is zoned R2 District in the City’s Zoning Bylaw and as a consequence, a Residential Care Home - Type II may only be permitted by City Council at its discretion. Refer to the attached plan.

C. REASON FOR PROPOSAL (BY APPLICANT)

We are now licensed for eight (8) residents and would like that increased to nine (9). We are set up with 9 bedrooms, on the main floor.

D. JUSTIFICATION

1. Comments by Others

Public Works Department

The discretionary use application for A & A Personal Care Homes Ltd. to use the property as a Residential Care Home - Type II, with 9 residents is acceptable to this Department.

Transportation Department

The Transportation Department has reviewed the application for discretionary use for a site at 3230 Mountbatten Street. There are no objections or concerns with the proposal.

2. Planning and Building Department Comments

a) In the opinion of the Planning and Building Department, a

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Residential Care Home - Type II with nine residents is generally appropriate in low density residential districts. More specifically, this proposal complies with all development standards for this use as contained in the Zoning Bylaw.

- b) The minimum off-street parking requirements for a Residential Care Home - Type II in the R2 District is three parking spaces. The site plan does indicate that three off-street parking spaces are provided for.
- c) The discretionary use application, in all other respects, is in conformance with the Zoning Bylaw.
- d) The proposed Residential Care Home - Type II is consistent with the Residential land use designation for this area within the Development Plan.
- e) In consideration of any discretionary use application, it should be noted that Section 74(2) of *the Planning and Development Act, 1983* applies, whereas:

‘On receipt of a discretionary use application, the Council may, by resolution or bylaw:

- 1) reject the application, or,
- 2) approve the application where the facts presented establish that the proposed use or form of development:
 - i) will not be detrimental to the health, safety, convenience and general welfare of persons residing or working in the vicinity or injurious to property, improvements or potential developments in the vicinity; and,
 - ii) complies with the applicable provisions of the Zoning Bylaw and will not be contrary to the development plan or basic planning statement.’

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E. COMMUNICATION PLAN

The President of the Montgomery Community Association was notified of this application by letter dated December 21, 1998. If this application is recommended for approval by the Municipal Planning Commission, it will be advertised in accordance with City Council's policy and a date for a public hearing will be set. Advertising will consist of sending notices of the public hearing by regular mail to all assessed property owners within a radius of 60 metres (200 feet) of the site. Notice signs prepared by the Planning and Building Department will be placed on site by the applicant.

F. ATTACHMENTS

1. Location Facts
2. Site Plan"

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT the hearing be closed.

CARRIED.

Moved by Councillor Waygood, Seconded by Councillor Roe,

THAT the application submitted by A & A Personal Care Homes Ltd. requesting permission to use Lot 11, Block 19, Plan 63S19590 (3230 Mountbatten Street) for the purpose of a Residential Care Home - Type II be approved, subject to the following:

- a) limiting the maximum number of residents to 9; and*
- b) the applicant obtaining a development permit and all other relevant permits and licenses prior to the use of this site for the purpose of a Residential Care Home - Type II.*

CARRIED.

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**2b) Hearings
Discretionary Use Application
Residential Care Home - Type II
327/329 LaRonge Road
Applicant Don and Joyce Bergman
(File No. CK. 4355-1)**

REPORT OF THE CITY CLERK:

“City Council, at its meeting held on January 18, 1999 received notice of the above discretionary use application.

The General Manager, Planning and Building Department, has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 2, Report No. 3-1999 of the Municipal Planning Commission.”

His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Councillor Roe, Seconded by Councillor Birkmaier,

THAT Clause 2, Report No. 3-1999 of the Municipal Planning Commission be brought forward and considered.

CARRIED.

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“REPORT NO. 3-1999 OF THE MUNICIPAL PLANNING COMMISSION”

- 2. Discretionary Use Application
Residential Care Home - Type II
327/329 LaRonge Road
Lot 3, Block 622, Plan 77S25116
Applicant: Don and Joyce Bergman
(File No. CK. 4355-1)**

RECOMMENDATION: that the application submitted by Don and Joyce Bergman requesting permission to use Lot 3, Block 622, Plan 77S25116 (327/329 LaRonge Road) for the purpose of a Residential Care Home - Type II be approved, subject to the following:

- a) limiting the maximum number of residents to 10; and
- b) the applicant obtaining a development permit and all other relevant permits and licenses prior to the use of this site for the purpose of a Residential Care Home - Type II.

A summary page, including a location plan for the above Discretionary Use Application, is attached.

Your Commission has considered and concurs with the following report of the Planning and Building Department dated February 1, 1999, regarding the above-noted Discretionary Use Application:

“B. PROPOSAL”

An application has been submitted by Don and Joyce Bergman requesting City Council’s approval to use Lot 3, Block 622, Plan 77S25116 (327/329 LaRonge Road) for the purpose of a Residential Care Home - Type II. This property is zoned R2 District in the City’s Zoning Bylaw and as a consequence, a Residential Care Home - Type II may only be permitted by City Council at its discretion. Refer to the attached plan.

C. REASON FOR PROPOSAL (BY APPLICANT)

This care facility now is licensed for 8 residents. We are applying for a license for 10 residents. One kitchen will be converted to bedroom #5.

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D. JUSTIFICATION

1. Comments by Others

Public Works Department

The discretionary use application for 327/329 LaRonge Road, increasing the number of residents for a residential care home from 8 to 10 residents, is acceptable to this Department.

Transportation Department

The Transportation Department has reviewed the application for discretionary use for a site at 327 LaRonge Road. There are no objections or concerns with the proposal.

2. Planning and Building Department Comments

- a) in the opinion of the Planning and Building Department, a Residential Care Home - Type II with ten residents is generally appropriate in low density residential districts. More specifically, this proposal complies with all development standards for this use as contained in the Zoning Bylaw.
- b) The minimum off-street parking requirements for a Residential Care Home - Type II in the R2 District is three parking space. The site plan does indicate that four off-street parking spaces are provided for.
- c) The discretionary use application, in all other respects, is in conformance with the Zoning Bylaw.
- d) The proposed Residential Care Home - Type II is consistent with the Residential land use designation for this area within the Development Plan.
- e) In consideration of any discretionary use application, it should be noted that Section 74(2) of *the Planning and Development Act, 1983* applies, whereas:

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‘On receipt of a discretionary use application, the Council may, by resolution or bylaw:

- 1) reject the application, or,
- 2) approve the application where the facts presented establish that the proposed use or form of development:
 - i) will not be detrimental to the health, safety, convenience and general welfare of persons residing or working in the vicinity or injurious to property, improvements or potential developments in the vicinity; and,
 - ii) complies with the applicable provisions of the Zoning Bylaw and will not be contrary to the development plan or basic planning statement.’

E. COMMUNICATION PLAN

The President of the River Heights Community Association was notified of this application by letter dated December 21, 1998. If this application is recommended for approval by the Municipal Planning Commission, it will be advertised in accordance with City Council’s policy and a date for a public hearing will be set. Advertising will consist of sending notices of the public hearing by regular mail to all assessed property owners within a radius of 60 metres (200 feet) of the site. Notice signs prepared by the Planning and Building Department will be placed on site by the applicant.

F. ATTACHMENTS

1. Location Facts
2. Site Plan”

Moved by Councillor Roe, Seconded by Councillor Birkmaier,

THAT the hearing be closed.

CARRIED.

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Moved by Councillor Maddin, Seconded by Councillor Roe,

THAT the application submitted by Don and Joyce Bergman requesting permission to use Lot 3, Block 622, Plan 77S25116 (327/329 LaRonge Road) for the purpose of a Residential Care Home - Type II be approved, subject to the following:

- a) limiting the maximum number of residents to 10; and*
- b) the applicant obtaining a development permit and all other relevant permits and licenses prior to the use of this site for the purpose of a Residential Care Home - Type II.*

CARRIED.

**2c) Hearings
Proposed Zoning Bylaw Amendment
Lots 1 to 10 inclusive, Block 7, Plan FU
718 - 33rd Street West (North Side Only)
R2 to RM1 District 700
Proposed Bylaw No. 7831
(File No. CK. 4351-1)**

REPORT OF THE CITY CLERK:

“Attached is a copy of Clause 2, Report No. 2-1999 of the Municipal Planning Commission which was adopted by City Council at its meeting held on January 18, 1999.

A copy of Notice which appeared in the local press under dates of February 6 and February 13, 1999 is also attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of proposed Bylaw No. 7831, copy attached.”

His Worship Mayor Dayday opened the hearing and ascertained whether there was anyone present in the gallery who wished to address Council with respect to the matter.

Mr. Terry Boucher, 4 - 1910 Main Street, spoke in support of the proposed rezoning.

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*Moved by Councillor Roe, Seconded by Councillor Maddin,
THAT the hearing be closed.*

CARRIED.

*Moved by Councillor Roe, Seconded by Councillor Heidt,
THAT Council consider Bylaw No. 7831.*

CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

- A. REQUESTS TO SPEAK TO COUNCIL**
1) Ken Ducharme, President
Santa's Workshop Association Inc., undated

Requesting permission to address Council regarding a joint recycling program. (File No. CK. 7830-5)

RECOMMENDATION: that Mr. Ducharme be heard.

*Moved by Councillor Birkmaier, Seconded by Councillor Heidt,
THAT Mr. Ducharme be heard.*

CARRIED.

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MR. KEN DUCHARME, PRESIDENT, SANTA'S WORKSHOP ASSOCIATION INC., WAS NOT IN ATTENDANCE.

Moved by Councillor Atchison, Seconded by Councillor Birkmaier,

THAT the information be received.

CARRIED.

**2) Richard Kerbes, President
SOS Elms Coalition Inc., dated March 3**

Requesting permission to address Council regarding Dutch Elm Disease. (File No. CK. 4200-4)

RECOMMENDATION: that Mr. Kerbes be heard.

Moved by Councillor Harding, Seconded by Councillor McCann,

THAT Mr. Kerbes be heard.

CARRIED.

Mr. Richard Kerbes, President, SOS Elms Coalition Inc., requested that Council support the \$90,000 increase in this year's operating budget to increase the pruning cycle.

Moved by Councillor McCann, Seconded by Councillor Atchison,

THAT the information be received and referred to the Budget Committee.

CARRIED.

**3) Al Evans, General Chair
Great Northern River Roar, dated February 27**

Requesting permission for Bruce Williams, Vice-Chair, to address Council regarding the 1999 River Roar to be held in Saskatoon on July 21 to 25, 1999. (File No. CK. 205-1)

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RECOMMENDATION: that Mr. Williams be heard.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT Mr. Smith-Windsor be heard.

CARRIED.

Mr. Kent Smith-Windsor, Vice-Chair, Great Northern River Roar, outlined this year's event and requested Council's continued support.

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

- 1) that the request be approved subject to Administrative conditions; and*
- 2) that should there be a requirement for dredging the riverbed, the City provide service at cost.*

CARRIED.

**4) John Hyshka, Director of Economic Development
Saskatoon Regional Economic Development Authority, March 3**

Requesting permission to address Council regarding *the 1998 Saskatoon Tapping Industrial Potential Assessment Report* and the *1998 Economic Situation Report*. (Copies are available for viewing in the Office of the City Clerk). (File No. CK. 175-37-2)

RECOMMENDATION: that Mr. Hyshka be heard.

Moved by Councillor Atchison, Seconded by Councillor Waygood,

THAT Mr. Hyshka be heard.

CARRIED.

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Mr. John Hyshka, Director of Economic Development, Saskatoon Regional Economic Development Authority, presented the 1998 Saskatoon Tapping Industrial Potential Assessment Report and the 1998 Economic Situation Report.

Moved by Councillor Atchison, Seconded by Councillor Roe,

THAT the information be received.

CARRIED.

**5) Annabeth Delorme
104 - 730A Heritage Lane, dated March 4**

Requesting permission to address Council regarding the Special Needs Transportation Services.
(File No. CK. 7305-1)

RECOMMENDATION: that Clause 6, Report No. 5-1999 of the Planning and Operations Committee be brought forward for consideration and that Ms. Delorme be heard.

Moved by Councillor Harding, Seconded by Councillor Maddin,

THAT Clause 6, Report No. 5-1999 of the Planning and Operations Committee be brought forward for consideration and that Ms. Delorme be heard.

CARRIED.

“REPORT NO. 5-1999 OF THE PLANNING AND OPERATIONS COMMITTEE

**6. Special Needs Transportation Advisory Committee
(File No. CK. 225-1)**

RECOMMENDATION:

- 1) that a Special Needs Transportation Advisory Committee be created;
- 2) that the attached Terms of Reference for the Special Needs Transportation Advisory Committee be approved; and,

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- 3) that the matter of the appointments to the Special Needs Transportation Advisory Committee be referred to the Executive Committee.

Your Committee has considered and concurs with the following report of the General Manager, Transportation Department dated February 19, 1999:

“BACKGROUND

As the Planning and Operations Committee is aware, the City of Saskatoon began using the services of two new service providers for its Special Needs Transportation program effective January 1, 1999. Prior to this date, the service was provided by the City's former service provider, the Saskatchewan Abilities Council.

Problems encountered during the initial transition period led to a request of Transportation Department staff to meet with users of the system to address areas of concern, exchange information and clarify service issues. During this meeting, it was determined that the creation of an advisory committee, comprised of users of the system, should be pursued. It was believed that such a committee could provide direction and serve as a forum to monitor system performance and development.

DISCUSSION

Two meetings, subsequent to the initial meeting, were held with users of the system to establish a proposed mandate, or Terms of Reference, for a Special Needs Transportation Advisory Committee. It is now proposed that the attached Terms of Reference (Attachment 1) be adopted by City Council and that the Committee be formally established.

The Terms of Reference specify the mission of the Committee, reporting relationship, scope, composition, election of Chairperson and Vice Chairperson, voting, quorum, and administrative support.

It is intended that the Special Needs Transportation Advisory Committee be created as a formal advisory committee of City Council. The seven members of the Committee would be selected by Council in a manner consistent with the selection process used for other advisory committees.

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OPTIONS

No other options for obtaining consumer input were investigated. The option of not utilizing consumer input is not deemed appropriate or beneficial.

FINANCIAL IMPACT

There is no direct financial impact of initiating this Committee other than the costs associated with advertising, administering, reviewing, and selecting Committee representatives. Other ongoing costs will be those associated with conducting meetings such as transportation costs, meeting room costs, and other costs related to the City Clerk's Office.

COMMUNICATIONS PLAN

If the establishment of the Advisory Committee is approved, the process of selecting members will begin. This is typically done by placing an advertisement in the local newspaper requesting persons interested in serving on such a Committee to submit their names to the City Clerk's Office.

SUMMARY

Transportation Department staff support the above mission statement and the attached Terms of Reference for the Special Needs Transportation Advisory Committee. The City Clerk's Office has reviewed the Terms of Reference and can accommodate this Committee.

ATTACHMENT

1. Terms of Reference - Special Needs Transportation Advisory Committee.”

Ms. Annabeth Delorme, 104 - 730A Heritage Lane, spoke against the present Special Needs Transportation Service.

Mr. Jamie McKenzie, #106-530-25th Street East, spoke against the service provided by Wayne Bus Lines.

Moved by Councillor Heidt, Seconded by Councillor McCann,

- 1) *that the information be received; and*

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- 2) *that the matter of a Special Needs Advisory Committee be referred back to the Administration until such time as the Transportation Study is brought forward.*

CARRIED.

COMMUNICATIONS - CONTINUED

AA. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

- 1) **James Cooper, Supervising Chief Instructor**
C.S.C. Motorcycle Training Course, dated February 16

Requesting permission for the temporary closure of Malouf Road from May 10 to August 15, 1999, and for the use of traffic control devices in connection with the Motorcycle Training Course. (File No. CK. 205-1)

RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Councillor Atchison, Seconded by Councillor McCann,

THAT the request be approved subject to Administrative conditions.

CARRIED.

- 2) **Judy M. Koutecky, Administrative Assistant**
Mendel Art Gallery, dated February 16

Submitting Notice of the Annual General Meeting of The Saskatoon Gallery and Conservatory Corporation to be held on Tuesday, March 23, 1999. (File No. CK. 175-27)

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RECOMMENDATION: that The City of Saskatoon, being a member of The Saskatoon Gallery and Conservatory Corporation, appoint Henry Dayday, or in his absence, Peter McCann or Patricia Roe of The City of Saskatoon in the Province of Saskatchewan, as its proxy to vote for it on its behalf at the Annual General Meeting of the members of The Saskatoon Gallery and Conservatory Corporation, to be held on the 23rd day of March, 1999, or at any adjournment or adjournments thereof .

Moved by Councillor McCann, Seconded by Councillor Heidt,

THAT The City of Saskatoon, being a member of The Saskatoon Gallery and Conservatory Corporation, appoint Henry Dayday, or in his absence, Peter McCann or Patricia Roe of The City of Saskatoon in the Province of Saskatchewan, as its proxy to vote for it on its behalf at the Annual General Meeting of the members of The Saskatoon Gallery and Conservatory Corporation, to be held on the 23rd day of March, 1999, or at any adjournment or adjournments thereof.

CARRIED.

**3) Keith Schneider, Executive Director
Saskatchewan Urban Municipalities Association, dated February 15**

Submitting an invoice for the 1999 S.U.M.A. Membership fees. (File No. CK. 155-3)

RECOMMENDATION: that the 1999 Membership Fees for the Saskatchewan Urban Municipalities Association be paid in the amount of \$72,070.84.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

THAT the 1999 Membership Fees for the Saskatchewan Urban Municipalities Association be paid.

CARRIED.

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**4) Roy Johnson
Box 25063, dated February 22**

Submitting comments regarding the parking of a highway tractor or truck on private property. (File No. CK. 4240-5)

RECOMMENDATION: that the information be received.

Moved by Councillor McCann, Seconded by Councillor Heidt,

THAT the information be received.

CARRIED.

**5) Sandra Harris
3205 Mountbatten Street, dated February 22**

Submitting a letter regarding the Fire Department monitoring 911 calls. (File No. CK. 270-3)

RECOMMENDATION: that the information be received.

Moved by Councillor Atchison, Seconded by Councillor Maddin,

THAT the information be received.

CARRIED.

**6) Jonathan Yuen, Zoning Projects Manager
Rogers Cantel Inc., dated March 1**

Submitting comments regarding the radiocommunication towers policy. (File No. CK. 4000-1)

RECOMMENDATION: that the information be received and considered with Clause 3, Report 4-1999 of the Planning and Operations Committee.

Moved by Councillor Waygood, Seconded by Councillor Atchison,

THAT the information be received and considered with Clause 3, Report 4-1999 of the

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Planning and Operations Committee.

CARRIED.

7) **Joanne Sproule, Secretary**
Development Appeals Board, dated February 23

Submitting Notice of Development Appeals Board Hearing regarding property at 1105 Central Avenue. (File No. CK. 4352-1)

8) **Joanne Sproule, Secretary**
Development Appeals Board, dated March 2

Submitting Notice of Development Appeals Board Hearing regarding property at 1112 Avenue O South. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT the information be received.

CARRIED.

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

1) **Doreen Wilson**
44 Hoeschen Crescent, dated February 21

Submitting comments regarding snow removal and sanding in residential areas. **Referred to the Administration.** (File No. CK. 6290-1)

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**2) Aline Perret-Vallee, President
Hector Trout Manor Tenants Association, dated February**

Submitting a petition of approximately 40 names requesting the repair of the sidewalk on the south side of Pinehouse Drive between Saguenay Drive and Reindeer Road. **Referred to the Administration.** (File No. CK. 6220-1)

**3) Dale Lorentzen-Bonke, Project Manager
Environmental Protection Section, Parklands Ecoregion, dated February 26**

Submitting a letter regarding a Regional Waste Management Authority for communities in and around the city of Saskatoon. **Referred to the Planning and Operations Committee.** (File No. CK. 180-1)

**4) Mayor Bob Wade, Chairman
TAC Urban Transportation Council, dated February 22**

Submitting two briefs regarding a New Vision for Urban Transportation. **Referred to the Planning and Operations Committee.** (File No. CK. 7000-1)

**5) Hans J. Grande
114 Campion Crescent, dated March 1**

Expressing opposition to Section 5(2) of Bylaw No. 7604, The False Alarm Fees Bylaw, 1997, which requires an annual subscription fee of \$15.00 per premise with an alarm system. **Referred to the Administration and Finance Committee.** (File No. CK. 185-13)

**6) Mary Frerichs
1405 Faulkner Crescent, dated March 7**

Submitting comments regarding the Special Needs Transportation Service. **Referred to the Administration.** (File No. CK. 7305-1)

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**7) Joseph Kuchta
402 Avenue Q North, dated March 6**

Submitting comments regarding the Special Needs Transportation Service. **Referred to the Administration.** (File No. CK. 7305-1)

**8) Christine and Lena Cook
103B - 1505 McKercher Drive, dated March 7**

Submitting comments regarding the Special Needs Transportation Service. **Referred to the Administration.** (File No. CK. 7305-1)

RECOMMENDATION: that the information be received.

Moved by Councillor McCann, Seconded by Councillor Harding,

THAT the information be received.

CARRIED.

Moved by Councillor Steernberg, Seconded by Councillor Roe,

THAT the questions raised by Mr. Joseph Kuchta (Item B.7) be referred to the Administration for a report.

CARRIED.

C. PROCLAMATIONS

**1) Daniel Ouellet, President
La Federation des Francophones de Saskatoon, dated February 15**

Requesting Council to proclaim March 15 to 20, 1999 as National Francophone Week in Saskatoon and that permission be granted to La Federation des Francophones de Saskatoon to raise the fransaskois flag in the City Hall Square from March 15 to 20, 1999. (File No. CK. 205-5)

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**2) Donna Scott, Chief Commissioner/Director
Saskatchewan Human Rights Commission, dated February 18**

Requesting Council to proclaim March 8, 1999 as International Women's Day in Saskatoon and March 21, 1999 as International Day for the Elimination of Racism in Saskatoon. (File No. CK. 205-5)

**3) Christopher Thomas, National Development Director
Leukemia Research Fund of Canada, dated February 17**

Requesting Council to proclaim the month of June, 1999, as Leukemia Awareness Month in Saskatoon and that permission be granted to the Leukemia Research Fund of Canada to raise the Leukemia Research Fund flag in City Hall Square during the first week of June. (File No. CK. 205-5)

**4) Suzan Routh, National Coordinator
The Writers' Development Trust, dated February 15**

Requesting Council to proclaim Friday, April 23, 1999, as Canada Book Day in Saskatoon. (File No. CK. 205-5)

**5) Eric Greenspoon, President
NoiseWatch, dated March 2**

Requesting Council to proclaim Wednesday, April 21, 1999 as International Noise Awareness Day in Saskatoon. (File No. CK. 205-5)

**6) Rachel Neumann, Secretary, Holocaust Memorial Committee
Congregation Agudas Israel, dated February 26**

Requesting that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 5 to 12, 1999, inclusive, and requesting Council to proclaim the week of April 5 to 12, 1999, as Holocaust Memorial Week in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: 1) that City Council approve all proclamations as set out in Section C;

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- 2) that permission be granted to La Federation des Francophones de Saskatoon to raise the fransaskois flag in the City Hall Square from March 15 to 20, 1999;
- 3) that permission be granted to the Leukemia Research Fund of Canada to raise the Leukemia Research Fund flag in City Hall Square during the first week of June; and
- 4) that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 5 to 12, 1999, inclusive; and
- 5) that the City Clerk be authorized to sign the proclamations on behalf of City Council.

Moved by Councillor Harding, Seconded by Councillor Maddin,

- 1) *that City Council approve all proclamations as set out in Section C;*
- 2) *that permission be granted to La Federation des Francophones de Saskatoon to raise the fransaskois flag in the City Hall Square from March 15 to 20, 1999;*
- 3) *that permission be granted to the Leukemia Research Fund of Canada to raise the Leukemia Research Fund flag in City Hall Square during the first week of June;*
- 4) *that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 5 to 12, 1999, inclusive; and*
- 5) *that the City Clerk be authorized to sign the proclamations on behalf of City Council.*

CARRIED.

REPORTS

Mr. G. Grismer, Chair, submitted Report No. 3-1999 of the Municipal Planning Commission;

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City Manager Tomaszewicz presented Report No. 5-1999 of the City Manager;

Councillor Harding, A/Chair, presented Report No. 4-1999 of the Planning and Operations Committee;

Councillor Waygood, Chair, presented Report No. 5-1999 of the Planning and Operations Committee; and

Councillor Maddin, Chair, presented Report No. 4-1999 of the Administration and Finance Committee.

Moved by Councillor Maddin, Seconded by Councillor Atchison,

THAT Council go into Committee of the Whole to consider the following reports:

- a) Report No. 3-1999 of the Municipal Planning Commission;*
- b) Report No. 5-1999 of the City Manager;*
- c) Report No. 4-1999 of the Planning and Operations Committee;*
- d) Report No. 5-1999 of the Planning and Operations Committee; and*
- e) Report No. 4-1999 of the Administration and Finance Committee,*

His Worship Mayor Dayday appointed Councillor Heidt as Chair of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

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“REPORT NO. 3-1999 OF THE MUNICIPAL PLANNING COMMISSION”

Composition of Commission

Mr. Glen Grismer, Chair
Ms. Ann March, Vice-Chair
Mr. Gregory Kitz, Vice-Chair
Councillor P. Roe (shared position)
Councillor K. Waygood (shared position)
Mr. Ron Mantyka
Mr. Ken Rauch
Ms. Leslie Belloc-Pinder
Ms. Lina Eidem
Mr. Paul Kawcuniak
Ms. Sheila Denysiuk
Mr. Nelson Wagner
Mr. Don Lloyd

- 1. Discretionary Use Application
Residential Care Home - Type II
3230 Mountbatten Street
Lot 11, Block 19, Plan 63S19590
Applicant: A&A Personal Care Homes Ltd.
(File No. CK. 4355-1)**

DEALT WITH EARLIER. SEE PAGE NO. 1.

- 2. Discretionary Use Application
Residential Care Home - Type II
327/329 LaRonge Road
Lot 3, Block 622, Plan 77S25116
Applicant: Don and Joyce Bergman
(File No. CK. 4355-1)**

DEALT WITH EARLIER. SEE PAGE NO. 6.

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REPORT NO. 5-1999 OF THE CITY MANAGER

Section A - Administration and Finance

**A1) Appointment of Broker/Agent - Risk Management
and General Insurance Agent Services
(File No. 1880-1)**

RECOMMENDATION: that Aon Reed Stenhouse Inc. be appointed as the broker for the City's Risk Management and General Insurance Services from the date of acceptance of the contract to March 1, 2004.

Report of the City Solicitor, February 22, 1999:

"In December 1998, our Office issued a request for proposals for risk management and insurance broker services for the City, for a three-year or five-year term commencing approximately March 1, 1999. An information conference was held in December. Proposals were required to be submitted by January 11, 1999.

Two companies, J&H Marsh & McLennan (Sask) Ltd. and Aon Reed Stenhouse Inc., responded to the request for proposals.

The proposals were reviewed and evaluated by The City Solicitor's Office. The proposals were evaluated based on their comprehensiveness in response to the City's stated requirements.

Main Criteria for Selection

1. Knowledgeable assistance to the Risk Manager in determining insurance needs of the City, including customizing policy wording and identification of new areas of risk.

In this area, it is critical that the broker have experience with the various risks and specific problems of medium-sized municipalities.

2. Purchasing insurance policies for the City (i.e. general liability, umbrella liability, environmental impairment liability, auto fleets such as police and main fleet, property, boiler and machinery, public officials and employees' liability and crime).

In this area, it is critical that the broker have wide contacts with many insurance companies to properly access competitive markets in order to get the best possible deal in terms of coverage and premiums. We also expect the broker to have the ability to buy insurance

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customized to the City's specific needs.

3. Assistance with claims administration by dealing with insurance underwriters when the City has large complex claims or is dealing with more than one underwriter.

In this area, it is critical that the broker provide fast, efficient service when it is needed. It is useful if we have a large broker as they have more influence with insurance underwriters than we do, because of their big buying power.

4. Delivery of speciality engineering and technical advice in the area of loss prevention and inspection of properties.

In this area, it is critical that the broker have access to knowledgeable loss prevention specialists trained in identifying, measuring and reducing risk, particularly in the areas of environmental and leisure services liability.

Based on the above criteria, both companies are equally capable of providing the services required. Both are large international firms.

Compensation

In January of 1996, when the last contract was awarded, there was agreement that the City would look at low bid flat fee (as opposed to commission on premiums) in the next contract. We have experimented with flat fee during the current contract and found that the service provided was acceptable for our needs.

Both companies bid both commission on premiums and flat fee.

(a) Commission

J&H Marsh & McLennan (Sask) Ltd. bid 10% commission for basic services and loss prevention services. Aon Reed Stenhouse Inc. bid 14% commission for basic services and loss prevention services. The City's insurance premiums in 1998 were approximately \$530,000.00. Ten percent commission would be \$53,000.00/year.

(b) Flat Fee

J&H Marsh & McLennan (Sask) Ltd. bid \$40,000.00 annually for basic services plus \$150/hour for loss prevention services (50 hours estimated), for a total of \$47,500.00/year.

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Aon Reed Stenhouse Inc. bid \$25,000.00 annually for basic services plus \$6,250.00 annually for loss prevention services (50 hours estimated), for a total of \$31,250.00/year.

The basic services and loss prevention services offered by the two companies are virtually the same. Aon Reed Stenhouse Inc. on an annual flat fee basis is clearly the lowest cost for the City.

The only difference between the two companies is that J&H Marsh & McLennan (Sask) Ltd. has had the City's business for many years and has extensive experience with the City. However, Aon Reed Stenhouse Inc. has experience in other cities, particularly in Alberta. A change in broker will mean increased time spent initially by the Risk Manager in familiarizing Aon Reed Stenhouse Inc. with the City's operations and specific needs.

Term

Both companies are willing to contract for either a three-year or five-year term. Given the proposed change in broker, our Office is recommending a five-year term."

IT WAS RESOLVED: *that Aon Reed Stenhouse Inc. be appointed as the broker for the City's Risk Management and General Insurance Services from the date of acceptance of the contract to March 1, 2004, on the flat fee bid.*

A2) Communications to Council

**From: Bob Dybvig, President
Saskatoon Twin Charities, Inc.
Date: December 1, 1998
Subject: Request Repeal of Section 84A of Bylaw No. 6066
(To Allow Operation of Sunday Bingo Games)
(File No. CK. 185-11)**

RECOMMENDATION: that City Council consider Bylaw No. 7835.

ADOPTED.

Report of the City Solicitor, February 25, 1999:

"City Council, at its meeting on February 22, 1999, adopted the report of the Executive Committee on this matter. The recommendation stated:

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- '1) that Section 84A of Bylaw No. 6066 be repealed; and**
- 2) that the City Solicitor be instructed to prepare the appropriate bylaw amendment.'**

We have prepared and enclose Bylaw No. 7835 which reflects these amendments."

ATTACHMENT

1. Proposed Bylaw No. 7835.

**A3) Restructuring
(File No. CC 4510-1 & 115-1)**

RECOMMENDATION: that the information be received.

ADOPTED.

Further to the February 25, 1999 report to the Executive Committee on Restructuring, which was approved at City Council's March 3, 1999 meeting, the following General Manager appointments have been confirmed:

Paul Gauthier - Community Services
Phil Richards - Corporate Services
Bill Hewitt - Fire & Protective Services
Stew Uzelman - Infrastructure Services
Randy Munch - Utility Services.

Section B - Planning and Operations

**B1) Easement Requirement
SaskEnergy
Silerspring Neighbourhood
Municipal Buffer Strip MB1, Plan 98SA33077
Saskatoon 733.1039
(File No. PL 4090-3)**

RECOMMENDATION: 1) that City Council grant an easement to SaskEnergy as

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outlined in the attached plan; and,

- 2) that His Worship the Mayor and the City Clerk be authorized to execute, under the Corporate Seal and in a form that is satisfactory to the City Solicitor, the formal agreements with respect to this easement.

ADOPTED.

Report of the Acting General Manager, Planning and Building Department, February 18, 1999:

“Glenda M. Fidek, on behalf of SaskEnergy’s Land Services, has requested the City’s approval for an easement over part of Municipal Buffer Strip MB1, Plan 98SA33077, as shown outlined on the attached plan.

The purpose of this easement is to provide underground service to the new residential properties on Konihowski Road. Subdivision Application #32/98 was approved by the Technical Planning Commission on July 29, 1998. The proposed easement was shown on the Plan of Proposed Subdivision but not required at the time of the approval. The Public Works Department’s Park Branch and the Planning and Building Departments have no objections to the granting of the easement to SaskEnergy.”

ATTACHMENT

1. Municipal Buffer Strip MB1, Plan 98SA33077.

**B2) Single Container Garbage Pickup
(File No: 7830-3)**

RECOMMENDATION: that the following report be received as information.

ADOPTED.

Report of the General Manager, Environmental Services Department, January 6, 1999:

“At its meeting of June 23, 1997, City Council approved the expenditure for the phased-in conversion of Pacific Heights to front street garbage collection.

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The conversion followed public meetings, a pilot study, and a follow-up survey. The process towards the conversion is outlined in the report that was submitted to Council on June 23, 1997 (Attachment 1).

The front street system has been in place for slightly over a year. A follow-up survey has been carried out to evaluate the public's satisfaction with the system and addresses some concerns that residents have expressed.

The survey, requesting answers to eight questions and general comments (Attachment 2), was prepared and distributed by the Solid Waste Management's Branch Manager to 1,304 residents in Pacific Heights. Responses were received from 605 residents.

The major findings of the survey can be summarized:

1. A large percentage (83%) of the respondents were generally satisfied with front street pickup.
2. The same percentage (83%) of respondents were generally satisfied with the 100 gallon garbage containers.
3. The same percentage (83%) of the respondents were generally satisfied with a set day of the week for garbage collection.
4. A similar high percentage (82%) of the respondents want front street collection to continue (either as is or in some modified form).

In light of these findings, the elimination of garbage mismanagement in rear lanes, and the improved waste management practices associated with containers designated to a single household, the Solid Waste Branch will continue front street collections in Pacific Heights."

ATTACHMENTS

1. Report to Council June 23, 1997.
2. Pacific Heights Front-Street Automated Garbage Collection Project Questionnaire.

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**B3) Water, Sewer, and Infrastructure Rates
(File No. CK 1905-2)**

RECOMMENDATION: that City Council authorize the following expenditures funded from the Infrastructure Reserve:

- 1) Capital Project 785 - Water and Sewer Rehab (1999) - \$262,000;
- 2) Capital Project 1486 - Service Connection Rehabilitation (1999) - \$300,000; and,
- 3) New Capital Project - Water Distribution Valves, Hydrants, Curb Box Rehabilitation (1999) - \$238,000.

ADOPTED.

Report of the General Manager, Public Works Department, March 1, 1999:

“At its meeting on December 14, 1998, City Council approved the Water, Sewer, and Infrastructure rates. As part of the rate changes, an additional \$800,000 was approved as a contribution to the Infrastructure Reserve to fund specific projects as per the December 14, 1998 report. City Council’s authorization is now required to assign this funding to the specific Capital Projects.”

ATTACHMENT

1. December 14, 1998, report to Council - Water, Sewer, and Infrastructure Rates.

**B4) Request to Purchase City-Owned Property
Part of Parcel A, Registered Plan No. CB4124
Her Majesty the Queen in Right of Canada
(File No: LA 4215-1)**

RECOMMENDATION:

- 1) that the City sell Parcel 1, Block 427 in Plan of Proposed Subdivision of Parcel A, Plan No. CB4124 to Her Majesty the Queen in Right of Canada;
- 2) that the purchase price be \$475,001.00; and,
- 3) that His Worship the Mayor and the City Clerk execute the

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Option to Purchase Agreement, between the City of
Saskatoon and Her Majesty the Queen in Right of Canada.

ADOPTED.

Report of the Acting General Manager, Planning and Building Department, March 1, 1999:

“The City owns the undeveloped industrial land in the CN Industrial area immediately surrounding the City Electrical Building. Public Works Canada has requested to purchase a 1.5 hectare (3.71acre) site shown as Parcel 1 of Schedule A in Attachment No. 1.

Your staff has negotiated a selling price of \$475,001.00 or \$128,032.61 per acre which is deemed to be market value for the area and location. The site will be serviced in the summer of 2000 with street paving to be completed in 2001.

Public Works Canada has prepared the attached option to purchase agreement (Attachment No. 1), which has been reviewed by the City Solicitor’s Office and is acceptable. Your staff recommends approval of the sale and execution of the attached option to purchase agreement.”

ATTACHMENT

1. Option to Purchase Agreement including Plan of Proposed Subdivision.

Section C - Routine Reports

RECOMMENDATION: that City Council approve the recommendations as outlined below.

ADOPTED.

**C1) Schedule of Accounts Paid
(File No. 1530-2)**

RECOMMENDATION: that the following information be received.

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<u>Date</u>	<u>Amount</u>
February 11, 1999 to February 17, 1999	\$2,057,108.20
February 16, 1999 to February 22, 1999	\$574,363.84
February 19, 1999 to February 22, 1999	\$487,966.15
February 24 , 1999 to March 1, 1999	\$1,202,477.11
February 25, 1999 to March 2, 1999	\$500,669.10

**C2) Land-Use Applications Received by the Planning and Building Department
For the Period Between February 12 - February 24, 1999
(For Information Only)
(File Nos. PL4115, 4300, 4350, 4355)**

RECOMMENDATION: that the following report be received as information.

Report of the Acting General Manager, Planning and Building Department, March 1, 1999:

“The following applications have been received and are being processed:

Development Plan

- Amendment DPA6/99: Brand Road (No Civic Address Assigned)
Applicant: City of Saskatoon, Land Branch
Legal Description: Part of Parcel A, Plan CB4124
Current Land Use Designation: Light Industrial
Proposed Land Use Designation: Business Park
Date Received: February 16, 1999

Rezoning

- Application Z5/99: Brand Road (No Civic Address Assigned)
Applicant: City of Saskatoon, Land Branch
Legal Description: Part of Parcel A, Plan CB 4124
Current Zoning: IL2
Proposed Zoning: IB
Date Received: February 11, 1999

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Discretionary Use

- Application D6/99: 902 Pezer Crescent
Applicant: Lynne Olafson
Legal Description: Lot 69, Block 369, Plan 97S32769
Current Zoning: R1A
Proposed Use: Personal Care Home
Neighbourhood: Silverspring
Date Received: February 23, 1999

Subdivision

- Application #5/99: 705 & 715 Circle Drive E. and 215 Venture Cres.
Applicant: Webb Surveys
Legal Description: Parcels E & F, Plan G850, and
Lot 7, Block 101, Plan 81S24712
Current Zoning: IL1
Neighbourhood: North Industrial
Date Received: February 12, 1999
- Application #6/99: 1102 Lancaster Boulevard
Applicant: Webster Surveys Ltd.
Legal Description: Lot 15, Block 1, Plan G792
Current Zoning: R2
Neighbourhood: Montgomery Place
Date Received: February 17, 1999
- Application #7/99: Nelson Road (No Civic Address Issued)
Applicant: Webster Surveys Ltd.
Legal Description: Parcel D, 73S03402
Current Zoning: M3
Neighbourhood: University Heights Suburban Centre
Date Received: February 19, 1999.”

ATTACHMENTS

1. Plan of Proposed Rezoning No. Z5/99.
2. Plan of Proposed Discretionary Use No. D6/99.
3. Plan of Proposed Subdivision No. 5/99.
4. Plan of Proposed Subdivision No. 6/99.
5. Plan of Proposed Subdivision No. 7/99.

C3) School Signing Revisions

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(File No. 6280-3)

RECOMMENDATION: that the proposed school signing revisions, as set out in the following report, be approved.

Report of the General Manager, Transportation Department, February 22, 1999:

“The Transportation Department has received requests from the Saskatoon Board of Education and the Catholic School Board to review the signing at the following schools. Consultations with the Principal/Vice-Principal of each school, a representative of the respective School Board, and a member of the Transportation Department have resulted in the preparation of new school signing plans (using the School Signing Guidelines) to address the particular needs of each facility. The following changes have been reviewed and approved by the Transportation Department, the respective School Board, and the respective Principal/Vice-Principal:

- Alvin Buckwold School: The recommended signing changes along the north side of East Drive are described below and shown on attached Plan No. L12-2B (Attachment 1):
 - Remove the existing ‘SCHOOL BUS LOADING ZONE, 08:00-17:00 MONDAY-FRIDAY’ (RB-58L) west of the school’s main entrance and install a ‘DISABLED PERSONS LOADING ZONE’ (RB-58G) of 15 metres in length.
 - Extend by approximately six metres the west limit of the existing ‘PARKING 5 MINUTES, 08:00-17:00, MONDAY-FRIDAY’ zone (RB-53B).
- Hugh Cairns School: The recommended signing changes are described below and shown on attached Plan No. J12-4A (Attachment 2):
 - Relocate the north limit of the existing ‘DISABLED PERSONS LOADING ZONE’ (RB-58G) near the south-east corner of Cairns Avenue and MacKenzie Crescent by approximately nine metres to the north. This area is currently posted ‘NO PARKING’ (RB-51).
- Holy Family School: The recommended signing changes along the south side of 105th Street are described below and shown on attached Plan No. M7-6A (Attachment 3):
 - Install an 11 metre ‘DISABLED PERSONS LOADING ZONE’ (RB-58G) west of the intersection of 105th Street and Moran Avenue. This area is currently posted ‘PARKING 5 MINUTES, 08:00-17:00, MONDAY-FRIDAY’ (RB-53B) and ‘NO STOPPING’ (RB-55).
 - Install ‘PEDESTRIANS PROHIBITED’ signs (RB-66) at east side of the intersection of 105th Street and Moran Avenue.

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- Install an eight metre '5 MIN. LOADING ZONE' (RB-58C) immediately west of the existing 'DISABLED PERSONS LOADING ZONE' (RB-58G) near the east side of the intersection of 105th Street and Moran Avenue.
 - Remove the existing 'SCHOOL BUS LOADING ZONE, 08:00-17:00, MONDAY-FRIDAY' (RB-58L) and 'NO STOPPING' zone (RB-55) near the east end of the school.
 - Extend the existing 'PARKING 5 MINUTES, 08:00-17:00, MONDAY-FRIDAY' zone (RB-53B) to a location near the east property line of the school.
 - Install a 'SCHOOL BUS LOADING ZONE, 08:00-17:00, MONDAY-FRIDAY' (RB-58L) from the east property line of the school to the lane east of the school.
- Victoria School: The recommended signing changes along the south side of 12th Street are described below and shown on attached Plan No. H9-25B (Attachment 4):
 - Remove the existing 'NO PARKING' zone (RB-51) from the 'BUS STOP' (RB-59) east of the intersection of Broadway Avenue and 12th Street to a location 20 metres west of Dufferin Avenue.
 - Install a 60 metre 'SCHOOL BUS LOADING ZONE, 08:00-17:00, MONDAY-FRIDAY' (RB-58L) immediately east of the existing 'BUS STOP' (RB-59).
- City Park Collegiate: The recommended signing changes are described below and shown on attached Plan No. H6-8A (Attachment 5):
 - Remove the existing parking restrictions and loading zones along the east side of 9th Avenue between Princess Street and Duke Street, and along both sides of Duke Street between 9th Avenue and 10th Avenue.
 - Install a 50 metre 'SCHOOL BUS LOADING ZONE, 08:00-17:00, MONDAY-FRIDAY' (RB-58L) along the east side of 9th Avenue from the entrance to the school's south parking lot to a location 50 metres north.
 - Install a ten metre '5 MIN. LOADING ZONE' (RB-58C) along the east side of 9th Avenue near the school's north-west entrance.
 - Install ten metre 'NO STOPPING' zones (RB-55) south and east of the southeast corner of the intersection of 9th Avenue and Duke Street.
 - Install a 'PARKING 5 MINUTES, 08:00-17:00, MONDAY-FRIDAY' zone (RB-53B) along the south side of Duke Street from 9th Avenue to the property's north driveway crossing and along the remaining portions of the school's frontage on 9th Avenue.
- Marion Graham Collegiate: The recommended signing changes are described below and shown on attached Plan No. L1-1A (Attachment 6):
 - Install a 25 metre 'SCHOOL BUS LOADING ZONE, 08:00-17:00, MONDAY-FRIDAY'

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(RB-58L) along the north side of Lenore Drive east of the school's west driveway crossing.

- Forest Grove School: The recommended signing changes along the south side of 115th Street are described below and shown on attached Plan No. N5-4X (Attachment 7):
 - Relocate the existing 'BUS STOP' (RB-59) east of the intersection of 115th Street and Forest Drive ten metres to the east.
 - Install a ten metre '5 MIN. LOADING ZONE' (RB-58C) immediately west of the relocated 'BUS STOP' (RB-59)."

ATTACHMENTS

1. Plan No. L12-2B.
2. Plan No. J12-4A.
3. Plan No. M7-6A.
4. Plan No. H9-25B.
5. Plan No. H6-8A.
6. Plan No. L1-1A.
7. Plan No. N5-4X.

**C4) Installation of New Parking Meters
(File No. 6120-5)**

RECOMMENDATION: that the proposed meter installations, as set out in the following report, be approved.

Report of the General Manager, Transportation Department, February 22, 1999:

“The Transit Services Branch has decided to remove the bus stop on the south side of 22nd Street East, between 2nd Avenue and 3rd Avenue. As a result, the Parking Branch has identified this site for the installation of four new one-hour metered parking stalls along the south side of 22nd Street, between 2nd Avenue and 3rd Avenue, as shown on Plan No. G8-63A (Attachment 1).

The location of the proposed metered parking stalls is in the middle of the Central Business District where demand for on-street parking is high. All other parking stalls in the area are metered. Installing one-hour parking meters would be consistent with the other parking stalls on the block.

The above has been discussed and endorsed by the Parking Committee, the Traffic Planning and Operations Branch, the Transit Services Branch, and The Partnership.

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The approximate revenue generated by the installation of these new meters will be \$8,000 annually.

The increase in parking revenues will be assigned to General Revenues (50%), the Streetscape Reserve (43%), the Parking Capital Reserve (4%), and to the three Business Improvement Districts (1% each).”

ATTACHMENT

1. Plan No. G8-63A.

**C5) Disabled Person’s Loading Zones
(File No. 6145-1)**

RECOMMENDATION: that the proposed Disabled Loading Zone installations, as set out in the following report, be approved.

Report of the General Manager, Transportation Department, February 22, 1999:

“The Transportation Department has received requests from the residents of the following addresses, for the installation of a Disabled Person’s Loading Zone in front of their residence:

- 206 Avenue F South
- 130 Avenue H North
- 2330 Arnold Street
- 1124 Avenue C North

The residents are physically handicapped and require direct access to the front of their homes.

The loading zones conform to City guidelines with respect to Disabled Person’s Loading Zones and no fees are assessed for their installation.”

REPORT NO. 4-1999 OF THE PLANNING AND OPERATIONS COMMITTEE

Composition of Committee

Councillor K. Waygood, Chair
Councillor D. Atchison
Councillor D. L. Birkmaier

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Councillor H. Harding
Councillor A. Langford

- 1. Enquiry - Councillor Maddin (September 21, 1998)
Green Space separating Churchill Drive Residents
and Indoor Soccer Facility
-AND-
Communications to Council
From: Joan Neufeldt
238 Churchill Drive
Date: September 7, 1998
Subject: Concerns regarding Soccer Centre at Umea Park
-AND-
Communications to Council
From: Audrey Currie, President
River Heights Community Association
Date: November 19, 1998
Subject: Indoor Soccer Facility
(File No. CK. 610-6)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee had previously considered the attached communications from Ms. Joan Neufeldt, on behalf of the residents of 202 - 258 Churchill Drive whose property abuts Umea Park, and from Ms. Audrey Currie, President, River Heights Community Association, and had received presentations from them, outlining their concerns with respect to the impact of the Indoor Soccer Centre in their community. The Administration was requested to provide a report on the issues brought forward.

Your Committee has now reviewed the report of the General Manager, Public Works Department dated February 4, 1999, with the Administration and has received a further presentation from Ms. Joan Neufeldt, outlining two additional concerns regarding the noise from snow removal equipment during the night and flooding in the park. The Administration has indicated that there are provisions in the Noise Bylaw to restrict the time when snow removal equipment can be used. With respect to concerns regarding flooding, your Committee was advised by the Administration that the issue of drainage around the building and water ponding will be addressed through the sportsfield upgrade project.

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Your Committee is, therefore, forwarding the following report of the General Manager, Public Works Department dated February 4, 1999, to City Council for its information:

“BACKGROUND

The following enquiry was made by Councillor Maddin at the meeting of City Council held on September 21, 1998:

‘Would the Administration please prepare a report outlining the planned revitalization of the (reduced) neighbourhood green space separating Churchill Drive residents from the indoor soccer facility.’

Also, members of the neighbourhood surrounding Umea Main Park have expressed concern about the impact of the Indoor Soccer Centre on their community. The Planning and Operations Committee, at its meeting held on September 29, 1998, considered concerns in a letter dated September 7, 1998, from Ms. J. Neufeldt and resolved:

‘that the matter be referred to the Administration for a report, to include:

- **plans regarding tree planting and costs incurred;**
- **snow removal plans for the Lawson Civic Centre and the Soccer Centre;**
- **information on the landscape plan, including any provision for preventing driving onto and across the park; and**
- **policy on snow removal and using a public park for piling snow and public access to it by an individual or corporation.’**

Subsequently on January 12, 1999, the Planning and Operations Committee considered a similar letter dated November 19, 1998, from Audrey Currie, President, River Heights Community Association, and resolved:

- ‘1) that the information be received and that the President of the River Heights Community Association be advised that the Administration will be contacting her regarding public input in relation to the buffer plan; and**
- 2) that a copy of the report be provided to Ms. Currie and Ms. Neufeldt when it comes forward to the Committee.’**

REPORT

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Staff of the Leisure Services Department and Public Works Parks Branch have met with representatives from the Saskatoon Indoor Soccer Centre Inc. and have provided the following to deal with concerns regarding the Soccer Centre at Umea Park:

1. The Saskatoon Soccer Centre has agreed to install a mix of relatively fast growing deciduous trees with slower growing coniferous trees to partially screen the south wall of their building. The proposed planting consists of 24 trees of varying size, 1.5 to 2 m in height, with an estimated construction value of \$4,650.00.

The Leisure Services Department and Public Works' Parks Branch have agreed to plant an extension to the existing shelter belt along the south side of Umea Main. This new planting would consist of 27 deciduous trees approximately 3m tall (50mm calliper) and 37 coniferous trees approximately 2m tall. The planting would continue the linear arrangement of trees already present and extend to within 30m of St. Anne School. The Leisure Services Department has obtained permission from the Saskatoon Catholic School Board to plant trees on school property. The City agrees to maintain these trees. The total estimated construction cost for the 64 City-planted trees is \$14,650.00. The approved source of funding for this expenditure is the Multi-District Levy Contingency Fund (budgeted \$15,000.00).

2. There is no policy regarding storage of snow on parks; however, the practice is to not permit deposit or storage of snow on park property. Snow removal at the Lawson Civic Centre and the Soccer Centre will require that snow is either stored on site within the parking lot area, hauled off site, or a combination of these two dependant on the contractor. At no time will snow be permitted to be pushed or stored on the park. If this does happen, as is sometimes witnessed by Parks' staff, the property owner who has contracted the snow removal is contacted and informed this procedure is not acceptable.
3. The parking lot has been constructed with a vertical face curbing which is designed to prevent traffic moving onto the park from the parking lot. This design of curbing is typically used to provide vehicle control and has been effective in containing traffic at park sites throughout the city such as the Lawson Leisure Centre, Victoria Park, Meewasin Park, and Rotary Park.

The planting plans will be reviewed at a public meeting to involve the Community Association and residents of the neighbourhood, and construction should occur during the spring of 1999.

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ATTACHMENT

1. Planting Layout”

2. **Communication to Council**
From: Bob Kadis, Chair, Pop with the Pops
Bridge City Cosmopolitan Club
Date: Undated
Subject: Bridge City Cosmopolitan “Pop with the Pops”
(File No. CK. 205-1)

RECOMMENDATION:

- 1) that the fireworks display scheduled for September 4, 1999, be approved subject to any applicable administrative conditions; and,

- 2) that the Bridge City Cosmopolitan Club, or their representative, contact the Saskatoon Fire and Protective Services Department to address fire and/or safety concerns that may arise the week preceding the event.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Fire and Protective Services Department dated January 26, 1999 regarding the above request for a fireworks display and is recommending approval of the request, subject to any applicable Administrative conditions:

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“BACKGROUND

The attached communication was forwarded to the Administration for a report and was placed on City Council’s agenda for its information at its meeting held on January 18, 1999.

Fireworks displays have not been conducted within the downtown core for approximately eight years. These displays were halted for a number of reasons. Some of the reasons identified that led to the cessation of displays were:

a) Concern Over Location

In some incidents, the area used did not meet with Energy Mines and Resources guidelines for the firing of fireworks. The area for debris fallout and shell trajectory was a problem as it posed a safety hazard, as well as a concern to property owners in the area of the display.

b) Crowd Control

The Saskatoon Fire and Protective Services Department had expressed concerns over the ability to control the spectators and allow for emergency response, if the need arose.

Also, the control of vehicle traffic on the city’s bridges was a problem. Motorists would stop or slow down creating a traffic safety concern.

c) Wildlife Concerns and Meewasin Valley Authority

The Meewasin Valley Authority (MVA) had concerns with displays that were staged in the spring and summer as this is the primary nesting time for birds and water fowl along the river. The MVA and the S.P.C.A. expressed that the fireworks during that period would severely disrupt nesting or drive the birds away.

d) Fire Concerns

The Saskatoon Fire and Protective Services Department had concerns over the possibility of the fireworks starting a fire in the brush and trees along the riverbank and the associated difficulty in being able to control and extinguish the presenting fire.

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Neighbourhood Concerns

The residents of the neighbourhoods adjacent to the displays have, in the past, voiced concerns over noise late at night and debris falling into their yards.

REPORT

The Bridge City Cosmopolitan Club has contracted two different agencies to assist in the 'Pop with the Pops' event. Facility Marketing Group is responsible for the event, including security, safety, and crowd control. Fiat Lux, a professional fireworks company, has been contracted to do the fireworks portion.

The proposed fireworks will take place adjacent to Friendship Park. It is proposed that the boat launch area, below the School Board Office, be used as a firing zone. Shell trajectory is aimed along the river, over the Victoria Bridge, towards the Broadway Bridge.

The Saskatoon Fire and Protective Services Department still has a concern for fire safety along the riverbank. However, the flight path of the shells and the fallout area is over the river and lessens this concern somewhat. The firing itself appears to meet with Energy Mines and Resources guidelines and is acceptable to Saskatoon Fire and Protective Services.

The Saskatoon Police Service has no problem with the proposed firing site or shell trajectory. The closing of the Victoria Bridge for the duration of the show does not present a traffic problem. Also, due to the trajectory, problems with traffic on the Broadway Bridge are not anticipated. Spectator control problems can be effectively handled at this particular site.

With respect to the matter of disruption to residents of adjacent neighbourhoods, the fireworks show is scheduled for approximately 9:00 p.m. on September 4, 1999, therefore, this should minimize the concerns over noise late at night.

Also, the Saskatoon Fire and Protective Services Department and the Saskatoon Police Service will be in attendance at the display to monitor and control any potential hazards.

POLICY IMPLICATIONS

There is no formal Administrative or Council Policy regarding fireworks displays. In the past, fireworks displays have been approved by City Council as required by Bylaw No. 4831 - A Bylaw for the City of Saskatoon Respecting Fireworks. This approval is subject to

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the administrative conditions imposed by the Saskatoon Fire and Protective Services Department.

FINANCIAL IMPACT

There is no financial impact.

ENVIRONMENTAL IMPACT

The Meewasin Valley Authority has stated that due to the scheduled date and time of this event, this display would not be detrimental to the birds and water fowl along the river. As a result, the MVA does not have a problem with the fireworks display.

The concern over debris is somewhat addressed by the fact that the fallout is along the river and the material used to encase the fireworks is no longer plastic. The material used is a rapidly burning paper that disintegrates in the air.

ATTACHMENT

1. Communication to Council from Bridge City Cosmopolitan Club.”

Your Committee also received a presentation from Ms. Catherine McKeehan, Saskatoon Symphony, with respect to her concerns about a possible conflict with an event to be held by the Symphony in the Bessborough Gardens on September 5, 1999.

**3. Enquiry - Councillor Waygood (March 9, 1998)
Location of Communication Towers
(File No. CK. 4000-1)**

- RECOMMENDATION:**
- 1) that City Council adopt the attached policy entitled “Radiocommunication Towers”; and,
 - 2) that the administration of the policy be in accordance with Option 1 as contained in the report of the A/General Manager, Planning and Building Department dated January 27, 1999.

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Your Committee has reviewed the following report of the A/General Manager, Planning and Building Department, dated January 27, 1999 with the Administration and has received a presentation from Ms. Eleanor Cardoza, at which time she provided the following suggestions:

- The City must be represented at the public meetings.
- Rather than providing comments or concerns to Industry Canada, as noted in Option 1, the City should be making recommendations.
- A combination of Option 1 and 2 should be looked at, to provide for certain circumstances where a report to City Council is needed.

With respect to the above issues, the Administration advised your Committee that it is the intention that a representative of the Planning and Building Department would be present at the public meeting and there would be an opportunity for the Department to forward a report to Industry Canada. It is also proposed that City Council members would be advised of the public meeting and would have the opportunity to attend. In addition, if there was a contentious situation, a report would be brought forward to City Council. With respect to recommendations to Industry Canada, it was noted by the Administration that it is a consultative process whereby the City can provide comments but does not have the jurisdiction to make recommendations.

Upon review of the matter, your Committee is recommending approval of the attached policy entitled "Radiocommunication Towers" and the administration of the policy in accordance with Option 1, as outlined in the following report of the A/GM, Planning and Building Department:

BACKGROUND

During its April 6, 1998 meeting, Council considered clause B4 of Report No. 7-1998 of the City Commissioner and adopted the following resolution:

'that the General Manager, Planning and Building Department, be requested to prepare for Council's approval, a policy outlining a public consultation process required for radiocommunication operators prior to the application for a federal license to construct and operate a radiocommunication tower in, or adjacent to, residential areas.'

REPORT

Industry Canada is responsible for authorizing devices that use radio frequencies to provide a variety of telecommunications services. Industry Canada, in recognizing the importance of the potential impact of antennas and their support structures on their surroundings, has instituted a procedure which addresses three issues:

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- 1) the environment
- 2) health aspects; and,
- 3) land use.

With regard to issue 1) Industry Canada has a procedure that requires applicants, who wish to install significant antennae structures, to notify and consult with local authorities prior to submitting their application to Industry Canada. This consultation is intended to provide an opportunity to have land use concerns addressed, even though the authorization for the construction rests with the Federal Government. Applicants who wish to erect or modify a radiocommunication tower must complete and submit a signed Municipal/Land Use Consultation Attestation (see attached Annex 1) to Industry Canada. Industry Canada believes that the siting of antennas and their supporting structures is best dealt with in a spirit of co-operation based on disclosure of the details to the land use authority by those intending to install (or modify) a significant structure. Early contact ensures an opportunity for full consultation. Parties should consider each others requirements and work toward solutions that minimize the impact on the surroundings while not unduly prohibiting the development of the radio facility. If the land use authority and the applicant are unable to come to an agreement, it is the responsibility of the applicant to provide Industry Canada with a written submission detailing all actions taken to address the concerns of the land use authority.

Industry Canada will not play a direct role in the consultation process. The responsibility remains with the applicant and the land use authority to work toward a mutually-acceptable agreement. In the event that a proposal is opposed, the land use authority may provide Industry Canada with a statement should it wish to do so.

It must be stated that the applicant wishing to erect a telecommunication tower, in the majority of cases, is doing so to provide better service to their clients who, for the most part, are concentrated in urban areas. As demand increases for mobile phones and new telecommunication services, additional towers are required to maintain or improve the quality of service to the public. Consequently, the providers of these services must, of necessity, locate their facilities in proximity to these concentrations and, thus, in proximity to each other with largely coincident coverage areas. If all service providers were to act independently, to provide separate structures, then the number of such structures in an area would be excessive. Industry Canada expects applicants and antennae structure owners to work co-operatively and to share the use of antenna structures so as to minimize their numbers.

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Staff of the Planning and Building Department have reviewed information provided by Industry Canada and considered policies adopted by other municipalities (in particular, Calgary and Edmonton) dealing with radiocommunication towers and proposed policy 'Radiocommunication Towers', which is attached, is submitted for City Council's consideration. The proposed policy has been discussed with representatives of all major radiocommunication operators and with representatives from Industry Canada. The proposed policy sets out the procedures which must be followed, should a carrier wish to erect a radiocommunication tower, which is more than 15 metres in height, within 200 metres of a residential area (i.e. an area zoned to an 'R' or 'M' designation under the Zoning Bylaw). Generally, towers erected in areas of the city, other than the downtown area, are between 30 metres and 40 metres in height. It is the opinion within the Planning and Building Department that such towers will have little or no impact on residential land uses, beyond the 200 metre distance. The policy also requires carriers to advise the General Manager, Planning and Building Department, of all other towers to be erected within city limits.

OPTIONS

Two options are also being considered to determine how the policy should be administered.

Option 1

The General Manager, Planning and Building Department, be delegated the authority to administer the policy and the Department may submit a report to Industry Canada advising whether or not adequate public consultation has been conducted by the Carrier (applicant) and provide comments.

This option would allow the General Manager, on behalf of the City, to provide comments/concerns to Industry Canada with regard to any application (there may be some specific concerns expressed at the public meeting or some other planning considerations that Industry Canada should be aware of prior to making a decision).

In addition, because of time constraints for the applicant, this option would ensure there would be minimal processing time. It is also conceivable that not all requests for communication towers will cause concerns for adjacent residents.

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Option 2

The General Manager, Planning and Building Department, shall submit a report and recommendation to City Council on the proposed tower location. City Council's resolution, together with the report of the General Manager, Planning and Building Department, shall be forwarded to Industry Canada by the City Clerk.

This option requires that, in addition to the public meeting, a report be submitted to City Council and Council will forward any comments on to Industry Canada. This option, while allowing Council to review every application received, will also delay the submission of comments to Industry Canada (particularly in the summer months, because of the Council meeting schedule), which may impact on the construction schedule during the most desirable construction season. Even though there may be no negative response by area residents, the application will be referred to City Council. It must be remembered that City Council cannot approve or deny these applications.

COMMUNICATIONS PLAN

As outlined under the Public Consultation Process in the attached policy.

ATTACHMENTS

1. Annex 1
2. Policy - Radiocommunication Tower."

Also attached, as background information, is a copy of Clause B4, Report No. 7-1998 of the City Commissioner which was adopted by City Council at its meeting held on April 6, 1998, as well as a copy of Mr. Jeremy Morgan's letter dated March 15, 1998. Copies of the attachments to Mr. Morgan's letter have already been provided to City Council members, and due to their length, are not being recopied at this time. A copy is available for viewing in the City Clerk's Office.

PURSUANT TO EARLIER RESOLUTION, ITEM AA.6 OF "COMMUNICATIONS" WAS BROUGHT FORWARD AND CONSIDERED.

IT WAS RESOLVED:

- 1) *that City Council adopt the attached policy entitled "Radiocommunication Towers"; and,*
- 2) *that the administration of the policy be in accordance with Option 1 as contained in the report of the A/General Manager, Planning and Building Department dated*

January 27, 1999.

REPORT NO. 5-20021999 OF THE PLANNING AND OPERATIONS COMMITTEE

Composition of Committee

Councillor K. Waygood, Chair
Councillor D. Atchison
Councillor D. L. Birkmaier
Councillor H. Harding
Councillor A. Langford

1. Communications to Council

From: Sheila Keating-Nause, Policy and Resolutions
Federation of Canadian Municipalities
Date: December 10, 1998
Subject: Call for Resolutions for Consideration by the
a) FCM National Board of Directors, March 3-6, 1999 or
b) FCM Annual Conference, June 4-7, 1999
(File No. CK. 155-3)

RECOMMENDATION:

that the following resolutions be forwarded to the Federation of Canadian Municipalities for consideration at the FCM Annual Conference to be held on June 4 to 7, 1999:

i) Continuation of Canada Infrastructure Program

WHEREAS the value of municipal, provincial, and federal infrastructure is depreciating but could be maintained at an acceptable level of service given the proper resources;

WHEREAS the economic, health, and social viability of a community is dependent upon its infrastructure;

WHEREAS the Federal Government has traditionally funded a portion of the cost of the national highway network and other basic infrastructure;

WHEREAS the level of funding for municipal government has been substantially reduced by senior governments; and

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BE IT RESOLVED that FCM request the Government of Canada to reintroduce the Canada Infrastructure Program with the objective that the funds be used for maintaining the current level of service provided to Canadian Communities through their infrastructure.

ii) Housing Policies

WHEREAS the health, economic and social well-being of individuals and families in our municipalities is fundamentally determined by the adequacy, affordability and appropriateness of their housing;

WHEREAS the health, economic and social effects of inadequate, unaffordable and inappropriate housing are most directly borne by municipalities and their citizens;

WHEREAS the on-going transfer of responsibility for housing from the Federal Government to other levels of government effectively eliminates funding for new social housing;

WHEREAS the lack of access to capital and financing, whether public or private, is the key problem in ensuring the adequate availability of affordable housing in our communities;

WHEREAS legislation and policies that regulate sources of financing for housing, such as The Bank Act and Health and Social spending, were designed for an environment where public funds were available for social housing, and either impeded, are unavailable or are insufficient to address these housing needs today;

WHEREAS the local level of government is unable on its own to adequately deal with the problem; and

BE IT RESOLVED that FCM urge Federal and Provincial Governments to facilitate access to alternative methods of financing affordable housing, including enabling Economic Development, Health and Social funding to address housing issues, and implementing changes to regulatory legislation as The Bank Act and Acts governing Charitable Corporations.

ADOPTED.

At its meeting held on January 12, 1999, your Committee reviewed the matter of the submission of resolutions to be considered by the Federation of Canadian Municipalities and requested that this matter be brought back for further consideration once the Federal Budget was announced.

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Your Committee considered the matter further at its meeting held on March 2, 1999 and determined that it would be appropriate at this time to submit the resolutions relating to housing and the Infrastructure Program, which have previously been submitted to the Federation of Canadian Municipalities.

**2. Support for National Housing Foundation
(Files No. 750-1 and PL. 820-1)**

RECOMMENDATION:

- 1) that City Council support the concept of a National Housing Foundation as a viable way to maintain a federal presence in funding for social housing; and
- 2) that City Council forward a letter of support for this concept to the Prime Minister of Canada, the Minister of Finance and the Minister responsible for the Canadian Mortgage and Housing Corporation, as outlined in the report of the A/General Manager, Planning and Building Department dated January 25, 1999.

ADOPTED.

Your Committee has considered the attached copy of memo dated February 18, 1999 from the Social Housing Advisory Committee, as well as the attached copy of report of the A/General Manager, Planning and Building Department dated January 25, 1999, and is recommending approval of the recommendations outlined therein.

**3. Urban Design Committee
1998 Annual Report
(File No. CK. 430-28)**

RECOMMENDATION: that the Urban Design Committee 1998 Annual Report be received as information.

ADOPTED.

Your Committee has reviewed and is forwarding the following report of the Chair, Urban Design Committee dated February 5, 1999, to City Council as information:

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“BACKGROUND

The Urban Design Committee 1998 Annual Report provides a brief description of the various Capital Projects and Operating Budget Programs delivered in 1998 by the Urban Design Committee. It also provides a brief description of the Capital Projects and Operating Budget Programs to be undertaken in 1999.

The Urban Design Committee was established by City Council in 1989 to undertake the visual enhancement of the Business Improvement Districts. Its role is to identify urban design goals and objectives and to plan, design and construct, as well as manage, urban design projects and programs affecting public open spaces and rights-of-way. Its function also includes the review of similar initiatives affecting private open spaces. The projects and programs of the Urban Design Committee are funded by the Streetscape Reserve. The Streetscape Reserve, in turn, is funded by a portion of the parking meter revenues which are collected primarily in the Business Improvement Districts.

The Urban Design Committee is an interdepartmental and interagency committee consisting of representatives of the following Departments and external agencies:

- Downtown Business Improvement District (The Partnership)
- Broadway Business Improvement District
- Riversdale Business Improvement District
- Meewasin Valley Authority
- Public Works Department (Parks, Roadways, and Electric System)
- Transportation Department
- Planning and Building Department
- Asset Management Department
- Leisure Services Department

The Committee has two staff persons, the Urban Design Coordinator and the Urban Design Assistant.

REPORT

The year 1998 was a productive one for the Urban Design Committee, both in terms of capital projects and maintenance work. Projects ranged from major construction such as the completion of the 20th Street Streetscape Extension Project to the completion of several smaller projects in the Downtown and Broadway districts. The Urban Design Committee also continued to deliver a number of its regular programs such as the installation of the seasonal flower pots and the maintenance of existing streetscape projects. A brief listing of

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the major projects and programs delivered in 1998 is shown below and described in more detail in the attached 1998 Annual Report:

1. Completion of the 20th Street Streetscape Extension (Avenue D to Avenue E)
2. Completion of the Police parking lot landscaping on 4th Avenue and 23rd Street
3. Completion of the 24th Street and Spadina Crescent Promenade Extension
4. 21st Street Streetscape Upgrade Project
5. Central Business District (CBD) Pedestrian Lighting Project - 5th Avenue and 6th Avenue
6. Broadway Avenue Improvements
7. Completion of several small Opportunity Response Projects
8. Production of new Building Footprint Drawings for the Downtown, Broadway, and Riversdale Business Improvement Districts
9. General streetscape maintenance in the Broadway, 21st Street, 2nd Avenue, and 20th Street streetscape project areas
10. Seasonal Planter Program
11. Temporary Sculpture Program
12. Banner Program
13. Heritage Programs

The Annual Report also provides a brief description of the projects and programs to be delivered by the Urban Design Committee in 1999. Projects include the Parktown Promenade Extension, the 23rd Street Parking Mall, the 4th Avenue Entry Plan, the CBD Pedestrian Lighting Plan - 24th Street, Victoria Bridge Lighting, University Bridge Architectural Lighting, and preparation of the detailed design for the Broadway Streetscape Project.

The Annual Report further provides a brief description of the activities undertaken by each Business Improvement District and the Meewasin Valley Authority during the 1998 season.

ATTACHMENT

1. Urban Design Committee 1998 Annual Report.

City Council members have already been provided with a copy of the Urban Design Committee 1998 Annual Report.

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**4. Enquiry - Councillor Heidt (January 18, 1999)
Truck Traffic - 33rd Street West between
Idylwyld Drive and Circle Drive West
(File No. CK. 6000-1)**

RECOMMENDATION: that vehicles with a gross weight of more than 5,000 kg be restricted from using 33rd Street, between Idylwyld Drive and the west City limit.

ADOPTED.

Your Committee has considered and concurs with the following report of the General Manager, Transportation Department dated February 16, 1999:

“BACKGROUND

The following enquiry was made by Councillor Heidt at the meeting of City Council held on January 18, 1999:

‘Presently this is a truck route with weight restriction. However, there are no signs, as well as a very busy street.

33rd Street has a parking lane and traffic lane. It runs through a residential area and has many pedestrians crossing daily by students to Kelsey and the high schools south of 33rd Street to Bedford and E.D. Feehan.

Would the Administration advise restricting trucks over 5,000 kg on this street?’

33rd Street West, from Idylwyld Drive to the west City limit, is designated as a truck route with varying maximum allowable weight limits, as shown in the Existing and Proposed Truck Route Regulations (Attachment 1). Between Idylwyld Drive and Circle Drive, the allowable gross vehicle weight limit is 37,500 kg, while between Circle Drive and the west City limits the allowable weight limit is 27,000 kg. 37,000 kg is equivalent to a four-axle tractor and semi-trailer vehicle, while 27,000 kg represents a four-axle, non-combination unit truck. In the past, the designation of truck routes was primarily based upon the classification of the roadway. The practice was that every roadway classified as an arterial or higher was, by default, designated as a truck route.

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JUSTIFICATION

The Department is deviating from the practice of designating truck routes solely on the basis of roadway classification, and will consider a broader range of factors when designating truck routes. Such factors will include roadway classification, availability of alternate routes, demonstrated demand for route, character of the corridor and land use along the corridor. As 33rd Street has a significant residential component to the abutting land use, it is appropriate to change the maximum allowable limit to 5,000 kg. This will be consistent with other roadways of the same character and land use. For instance, Avenue P, a former truck route, was recently changed to a 5,000 kg limit for similar reasons.

Alternate Route

22nd Street, which is located to the south of 33rd Street, is an alternate east/west truck route. 22nd Street connects to Idylwyld Drive, a major north/south truck route. The 22nd Street corridor is more suited as a truck route because of the character, the land use along this corridor, and the fact that it connects to provincial Highway Nos. 14 and 7. Restricting trucks on 33rd Street will divert trucks to 22nd Street which, in actuality, is where they should be.

Current Truck Route Operation

There has been an increase in the number of complaints regarding heavy trucks using 33rd Street. Under normal conditions, 33rd Street was intended to be an occasional route complementing 22nd Street. The Department's observation has determined that 33rd Street, as a truck route, does not operate as was intended. The restriction of trucks over 5,000 kg will effectively address these issues.

- There is no justifiable reason for heavy trucks to be using 33rd Street on a regular basis. If the proposed changes are approved, the only time heavy trucks will be permitted is if they are making a local delivery. For the above reasons, it is recommended that the allowable gross weight be restricted to 5,000 kg and that appropriate signage be installed.

COMMUNICATIONS PLAN

The changes will be advertised on the City Page in The StarPhoenix, and notification will be provided to the Saskatchewan Trucking Association. Appropriate truck route signage will also be installed.

POLICY IMPLICATION

Other truck routes which pass through predominantly residential areas will be reviewed for possible changes. The review will be based upon a more comprehensive list of factors and not just the roadway classification, as was the case previously.

FINANCIAL IMPACT

The proposed truck route restrictions will have a positive financial impact insofar as there will be less wear and tear to the 33rd Street pavement structure. The reduction in pavement wear and tear will result in a corresponding reduction in maintenance costs. The installation of signs will be financed from the Department's operating budget.

ATTACHMENT

1. Existing and Proposed Truck Route Regulations"

**5. Proposed Walkway Closure
Between Wentworth Crescent and Davidson Crescent
(File No. CK. 6295-1)**

- RECOMMENDATION:**
- 1) that City Council give notice of its intention to consider the closing described in Plan No. D5-SL4;
 - 2) that the City Solicitor be instructed to:
 - a) take all necessary steps to bring the intended closing forward; and,
 - b) complete the closing and obtain title in the name of the City of Saskatoon, should formal Council assent issue; and,
 - 3) that, upon the City of Saskatoon obtaining title to the walkway intended to be closed, the walkway be sold to Mr. Garry Kreller for \$1,000, and Mr. Lionel Lebel for \$1,000 as established by the Transportation Department, plus all legal costs for closing including Solicitor's fees and disbursements.

ADOPTED.

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Your Committee has reviewed and supports the following report of the General Manager, Transportation Department dated February 18, 1999:

“BACKGROUND

A letter of request, dated June 22, 1998, has been received, along with the required deposit, from Mr. Garry Kreller (Attachment 1), owner of Lot 12, Block 446, Plan No. 61-S-13617 for the closure of the walkway between Wentworth Crescent and Davidson Crescent, as shown on attached Plan No. D5-SL4 (Attachment 2).

Mr. Kreller raised concerns regarding damage to his property, pedestrian safety and the cleanliness of the walkway. The Transportation Department has reviewed his request and the impact of the closure of the walkway.

JUSTIFICATION

It is the Transportation Department's opinion that Mr. Kreller's concerns regarding property damage, pedestrian safety and the general cleanliness of the walkway are valid. In evaluating the effects of this closure, the Transportation Department concluded that only closing the northern end (Attachment 2 - Area 1) of this walkway would not serve to address all of the issues raised by Mr. Kreller. The Transportation Department has concluded that for the closure to have the desired effect, the entire walkway should be closed and sold to adjacent property owners. The adjacent property owners have been contacted regarding their interest in purchasing the remaining portion of the walkway (Attachment 2 - Area 2). Mr. Lionel Lebel, owner of Lot 44, Block 446, Plan No. 61-S-13617, expressed his interest in purchasing this portion. The remaining property owners have indicated, in their letter dated February 19, 1999 (Attachment 3), that they are not interested in purchasing a portion of the walkway. We have also concluded that the impact on pedestrian access is not a factor.

The walkway was originally intended to serve as a utility corridor, in addition to permitting access to Transit service on Davidson Crescent. While the utilities are still contained within the walkway, Transit service has been removed from Davidson Crescent. Access to utilities within the walkway will be maintained through easements covering the entire width of the existing area. These easements will restrict the construction of any building on this area.

Various civic departments as well as SaskTel, SaskEnergy and SaskPower have approved this closing proposal.

Mr. Kreller and Mr. Lebel have agreed to the terms and conditions of the closure, as set out by the Transportation Department in letters dated January 20, 1999 (Attachments 4 and 5).

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Both parties have returned letters of agreement (Attachments 6 and 7) to this Department.

Plan No. D5-SL4 sets forth a detailed description of the closing described in general terms above. This description complies with the recommendations of the Chief Surveyor, Land Titles Office, Regina.

OPTIONS

The only options in this matter are to leave the walkway open in its current form, or close it and dispose of the land as recommended in this report.

POLICY IMPLICATIONS

The closure and sale of this walkway conform to existing policies.

FINANCIAL IMPACT

There are no financial impacts to the City regarding the closure and sale of the walkway. Proceeds from the sale of the walkway will be placed in the Dedicated Roadway Reserve.

ATTACHMENTS

1. Letter dated June 22, 1998 from Garry Kreller
2. Plan No. D5-SL4
3. Letter dated February 19, 1999, from Alex Hrycan and Jerry Mulder
4. Letter dated January 20, 1999, to Garry Kreller
5. Letter dated January 20, 1999, to Lionel Lebel
6. Letter of acceptance from Garry Kreller
7. Letter of acceptance from Lionel Lebel"

**6. Special Needs Transportation Advisory Committee
(File No. CK. 225-1)**

DEALT WITH EARLIER. SEE PAGE 14.

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**7. Issuing Notices of Violation
Transportation Department Staff
(File No. CK. 6120-1)**

- RECOMMENDATION:**
- 1) that the Service Supervisors, Transit Services Branch, be authorized to issue notices of violation for offenses included in Section 1, Schedule 10, of Bylaw No. 7200, The Traffic Bylaw; and,
 - 2) that the City Solicitor bring forward the appropriate Bylaw amendment.

ADOPTED.

Your Committee has considered and supports the following report of the General Manager, Transportation Department dated February 22, 1999:

“BACKGROUND

The Transit Services Branch has requested that their Service Supervisors be authorized to issue notices of violation (parking tickets) for infractions involving vehicles stopped in a bus stop.

JUSTIFICATION

The Transit Services Branch has noticed an increase in the number of vehicles stopped in bus stops. These infractions are observed when the Service Supervisors are completing routine inspections of bus stops and terminals.

Vehicles stopped in a bus stop pose a safety concern for motorists, and for passengers waiting to board or unload a bus. When a vehicle is stopped in a bus stop, the Transit operator is unable to properly manoeuvre the bus into the Transit stop. This results in the bus protruding into the travelled lane, often blocking traffic or double parking, as is often the case in front of schools. This increases the likelihood of an accident, as passengers (often with mobility problems) have to negotiate vehicles, curbs, puddles, slush and other obstacles. As well, the Transit operator will often have difficulties merging back into traffic as the designated stop length has been restricted.

Currently, when a bus stop infraction is observed, the Service Supervisor contacts the Parking Branch of the Transportation Department and a parking enforcement

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Commissionaire is dispatched. Often, the offending vehicle has moved prior to the arrival of the Commissionaire, or the Commissionaire does not arrive in a timely fashion due to other commitments.

At the present time, only Police Officers, Parking Commissionaires, Senior Fire Officials, the Parking Coordinator, the Parking Enforcement Coordinator, and the Traffic Planning and Operation Branch's Bylaw Inspector can issue notices of violation for parking infractions. It is proposed to extend this authority to the Service Supervisors of the Transit Services Branch in order that parking tickets for stopping in a bus stop could be issued as infractions are observed. The increased and more timely enforcement in this area will result in better compliance. This proposal will also improve the efficiency and decrease the demands placed upon the Commissionaires.

The Transportation Department has reviewed this matter and endorses the proposal.

OPTIONS

Another option to increase compliance of not stopping in a bus stop is to have the Parking Branch allocate additional resources specifically to this area. It is believed that it is more efficient to allow Transit's Service Supervisors, who would be at the scene of the infraction, to issue a parking violation. The Parking Commissionaires and the Police would continue to enforce this type of infraction as required.

POLICY IMPLICATION

Section 3, Schedule 10, of Bylaw No. 7200, The Traffic Bylaw, will require an amendment to authorize the Service Supervisors, Transit Services Branch, to issue notices of violation.

The City Solicitor would be required to prepare and submit to Council the appropriate Bylaw amendment.

FINANCIAL IMPACT

There is no financial impact resulting from this proposal.

COMMUNICATIONS STRATEGY

If approved, the public will be notified of this change through a public service announcement issued by the Communications Branch, City Manager's Office."

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**8. Solid Waste Management Public Consultation
(File No. CK. 7830-5)**

- RECOMMENDATION:**
- 1) that the information be received; and
 - 2) that an expenditure of \$2,500 towards a feasibility study with respect to a regional waste management authority be approved and be funded from the Landfill Replacement Reserve.

ADOPTED.

Your Committee has considered the report of the General Manager, Environmental Services Department dated February 19, 1999, regarding the above matter. In addition, your Committee has been advised that the Administration has attended an organizational meeting with respect to the possibility of the establishment of a regional waste management authority and to the request for funding to support a feasibility study relating to this authority. Your Committee supports the expenditure of \$2,500 towards the feasibility study, to be funded from the Landfill Replacement Reserve.

The following is the report of the General Manager, Environmental Services Department dated February 19, 1999, which is being forwarded to City Council for its information:

“BACKGROUND

The Solid Waste Branch of the Environmental Services Department is in the process of developing a comprehensive Solid Waste Management Master Plan for the City of Saskatoon. This plan is being developed in response to the 1996 Solid Waste Comprehensive Audit which included the following recommendation:

‘That management, through surveys, focus groups and pilots, determine the extent to which the public and the commercial sector are informed, satisfied with and participating in recycling programs, and that management solicit their ideas and concerns on waste management.’

In response to this recommendation, the 1998 Capital Budget included funding for the development and implementation of a Public Consultation process. After running an awareness campaign (“Let’s Talk Trash”) and holding a series of public meetings, the Branch wished to solicit further feedback from Saskatoon residents. In order to determine the degree of awareness, interest, attitudes, and preferences in regards to solid waste

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management issues, the Branch required additional quantitative data. Specifically, the objectives of the data acquisition were as follows:

- To determine resident's awareness of the "Let's Talk Trash" campaign.
- To determine the general level of interest in solid waste management issues and aspects.
- To determine the degree of personal participation in various solid waste management initiatives.
- To determine preferences in options for solid waste management, including issues such as garbage collection, recycling, composting, landfills, landfarming, and hazardous waste disposal and the methods of funding these initiatives.
- To analyze the responses of residents by demographic and location variables.

Calibre Consultants Inc. was retained by the City of Saskatoon to conduct a city-wide telephone survey in May 1998 to obtain this information.

REPORT

The public consultation process, in general, verified that solid waste issues are of significant interest and concern to the residents of Saskatoon. The mean rating when respondents were asked how much they care about solid waste management was high at 4.3 on a 5-point scale (a summary of the survey is appended). This finding is consistent with the Anderson/Fast Associates recent survey that ranked the importance of all civic services to the public. In that rating of 24 services, garbage collection and recycling initiatives ranked 7th and 13th, respectively.

The basic conclusions drawn from the public consultation are summarized:

1. The preferred solid waste management option was to recycle, landfarm, or compost, and landfill the residual waste (69.4%).
2. A majority of respondents felt that reducing waste and extending the landfill life span even if it costs more was the option that was most important to them (82.4%).
3. One aspect of solid waste management that respondents cared the most about was recycling (60.1%).
4. A majority of respondents felt that the City should subsidize recycling initiatives (75.2%).
5. The use of the depot system was the preferred method of collecting recyclables (67.1%).
6. A majority of respondents felt that the City should collect and properly dispose of household hazardous waste (71.7%).

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7. A majority of respondents felt that the City should deal with organic waste through landfarming (50.5%).
8. Respondents indicated a willingness to compost organic wastes if the City provided home composters and information on how to compost (53.3%).
9. The preferred methods for funding recycling programs were surcharges on recyclables and direct user pay (33.4% and 23.4%).
10. The preferred decommissioned use of the Spadina Landfill was recreational (e.g. ski hill, cross-country bike trails, toboggan run) (51.7%).

The Environmental Services Department will consider these results carefully in the drafting of the Solid Waste Master Plan and future budget proposals. A number of these results are currently being addressed in the 1999 Capital and Operating Budgets.

With City Council's decision to designate the Spadina Landfill as a long-range regional facility, the 1999 Capital Budget includes funding for conceptual design and some preliminary site development work on a depot system that will include a wide range of recycling options (used oil recovery, household hazardous wastes, cardboard, etc.). The Capital Budget also includes funding for upgrades to access roads, landscaping, litter control, and additional land acquisition. The total capital funding in 1999 is approximately \$630,000.

The proposed 1999 Operating Budget reflects Council's approval of a regional landfill and the basic conclusions drawn from the public consultation program. As a regional waste management facility it is imperative that the life of the Spadina site be extended, and as such, waste minimization and recycling initiatives take on a much more important role than simply being socially correct. Existing initiatives including the old newspaper (ONP) collection for Cosmopolitan Industries, wood waste grinding, white good recycling, public information, will require additional efforts and consequently increased expenditures in 1999. Representatives of Cosmopolitan Industries and a local recycling company have asked for a civic effort towards cardboard recycling. The 1999 Operating Budget will also include provisions for an expanded yard waste collection and landfarming initiative. In light of the documented public support, the success of a 1998 yard waste diversion pilot, and the results of an in-depth waste composition study that indicated yard wastes constitute an inordinately large percent of the landfill loading, this initiative is considered to be a necessary enhancement to the City's waste minimization program.

In accordance with Policy C03-003 - Reserves for Future Expenditures, the Waste Minimization Reserve established by City Council on September 7, 1997, will be used to fund the yard waste collection initiative in 1999. Currently the Reserve is funded by proceeds from the sale of recyclable material (i.e. primarily the ONP Program). Earmarking

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a portion of the landfill tipping fee for the reserves is under review as a means to provide a more stable revenue source for waste minimization initiatives in the future.

The 1999 Operating Budget also reflects staffing changes that will result in more appropriate use of employee skills necessary in the design, planning, operations upgrade, and construction of a regional waste management center. The transfers and reallocation of existing staff years to address improved operations support and the addition of a seasonal operator for yard waste collection, will result in an increase of only 0.6 staff years, and a much improved allocation of duties.

The costs of the proposed changes are well within the proposed 1999 operating budget guidelines and, excluding the increases due to negotiated contractual settlements, will not result in an increase in the 1999 mill rate impact.

ATTACHMENT

1. Solid Waste Management Survey”

REPORT NO. 4-20021999 OF THE ADMINISTRATION AND FINANCE COMMITTEE

Composition of Committee

Councillor J. Maddin
Councillor M. Heidt
Councillor P. McCann
Councillor P. Roe
Councillor R. Sternberg

1. **City Treasurer’s Report on Investments
(File No. CK. 1790-3)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Finance Department dated February 5, 1999 containing the City Treasurer’s Report on Investments with the General Manager of the Finance Department and is satisfied with the contents.

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“REPORT

- The U.S. economy gained considerable momentum in the second half of 1998. The U.S. economy advanced by a 5.6% annualized rate in the fourth quarter, up sharply from the 1.8% and 3.7% growth rates experienced in the second and third quarters, respectively. This recent strength has surprised some analysts whom had initially projected a lower level of economic activity. Strong employment growth, a low unemployment rate (December: 4.3%), and gains in personal income have served to increase consumer confidence and raise the level of personal consumption. Recent economic data also indicates some strength in areas of business investment and residential construction. Some analysts expect this growth pace to be maintained into early 1999. However, their 1999 forecasts indicate some decline in overall economic activity when compared to 1998 economic data. Their predictions for 1999 have factored in a decline in export trade and some slowing in consumer demand.
- In Canada, the pace of economic activity has been somewhat slower than experienced in the U.S. The primary factor has been the ongoing weakness in commodity prices and its negative impact on the resources sector. The low level of commodity prices has worked to reduce corporate profitability, thus leading to various mine shutdowns, mill closures, and some retrenchment in the oil industry. Some economists are looking for economic growth to trend lower in 1999 due to a depressed natural resources sector and expectations for a slowdown in U.S. economic activity.
- Domestic short-term yields have declined substantially during the September to December period, a sharp reversal from the upward trend witnessed over the first eight months of 1998. After attaining a peak level of 5.70% in August, three-month treasury bill yields dropped by one percentage point to close out the year at 4.69%. The decision by the U.S. Federal Reserve to cut the Fed Funds rate by 25 basis points on three separate occasions paved the way for a lower Canadian Bank Rate. This ease in monetary policy was to provide global market stability amid concerns over Asian economic problems and the risk of default on Russian debt. The fear of a global recession also influenced the central banks' decision to push administered rates downwards.
- With the shift towards monetary easing, we aggressively extended the average term of the money market portfolio by placing \$24 million in six-month maturities. The average yield of these purchases was approximately 5.15%. Bankers' acceptances and commercial paper form the majority of total money market positions held by the City. These type of money market securities trade at higher relative yields compared to Government of Canada treasury bills. At year-end, the weighted average yield and

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weighted average term of the portfolio was 5.25% and 72 days, respectively, compared to 5.16% and 55 days at August month-end.

- Canadian bond yields moved lower over the last four months of 1998. A decline in Canadian\U.S. administered rates and minimal inflation pressures combined with increased capital inflows to North American bond markets and less government bond supply supported the reduction in long-term yields. Ten-year bond yields ended the year below 5.00%, down from the 5.70% level recorded in August. With bond yields poised to move lower, we acquired several new holdings for the General Account bond portfolio. Some of these new bond holdings include \$5 million Farm Credit Corporation 5.40% Bond due 01Apr2002 (yielding 5.24%), \$3 million CMHC 5.00% Bond due 01Jun2004 (yielding 5.20%) and \$1 million City of Toronto 5.15% Debenture maturing 18Dec2008 (yielding 5.26%). In addition, \$2 million five-year Province of Alberta 5.10% bonds were purchased at a yield of 5.32%; these bonds were subsequently sold for a capital gain (yielding 5.05%) and replaced by \$2 million, five-year CMHC 5.00% bond (yielding 5.06%). The ability to upgrade credit quality to a Federal government guarantee for the price of one basis point in yield warranted the completion of this transaction. The weighted average coupon rate and weighted average term of the General Account bond portfolio was 6.83% and 5.0 years, respectively, as at December 31, 1998.
- Given the current pace of economic growth, the U.S. Federal Reserve will likely not cut the Fed Funds rate anytime soon. Some economists were expecting a decline in U.S. administered rates in early 1999. However, unless economic growth slows substantially in the short term and/or problems intensify in foreign economies (i.e. Asia, Latin America), the Federal Reserve will likely hold administered rates at current levels. The Bank of Canada is not expected to drop interest rates independently of the U.S. Federal Reserve for fear of devaluing the Canadian dollar. Accordingly, civic money market strategy will be tailored to maintaining a short average term to maturity of less than 90 days. We will concentrate our efforts on acquiring bankers' acceptance and high-quality commercial paper for their high relative yields.
- Future bond investment will be limited to those securities maturing within a one-to five-year time horizon. Currently, the flat shape of the yield curve offers little incentive to invest funds beyond the five-year term. At time of writing, investors could only gain an additional six basis points in yield by extending the term of their fixed income investment from five years to ten years. If the yield curve reverted to a more positive, upward-sloping position, some lengthening of portfolio term may be warranted to enhance returns. Domestic bond yields will likely remain at present levels or move gradually higher given the strength of the Canadian/U.S. economies and the reduced

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pressure on North American central banks to ease interest rates. By the second half of 1999, Canadian bond yields should trend downwards based on expectations of a renewed easing in monetary policy and slower economic growth in Canada and the U.S.

ATTACHMENTS

1. Statistical Supplement\December 1998.
2. Short-Term Investments as at December 31, 1998.
3. General Account Long-Term Investment Portfolio as at December 31, 1998.”

2. Communications to Council

**From: Alan Wilson
2808 McConnell Avenue**
Date: January 28, 1999
**Subject: Request for Multiple Mill Rate Classifications
for Residential Properties**
(File No. CK. 1620-2)

RECOMMENDATION: that the information be received.

ADOPTED.

Attached is a copy of the above-noted communication which your Committee considered and referred to the Administration for a report. The following report of the General Manager, Finance Department dated February 19, 1999 was received in response to the Committee’s referral and has been reviewed with Mr. Alan Wilson: (It should be noted that Mr. Wilson will be provided with a copy of the upcoming report from the Administration regarding the Tax Commission recommendation to reduce the taxes of multi-family dwellings to the residential level, as mentioned in the last paragraph of this report.)

“At its meeting of February 15, 1999, the Administration and Finance Committee referred the above communication to the Administration for a report.

Although the City of Saskatoon implemented reassessment in 1997, the rules for assessing properties are set by SAMA, while the taxation rules were established by the Provincial Government through the Department of Municipal Affairs. The actual classes of property and the percentage of value that these properties would be taxed at, were set by the Provincial Government. It was determined by the Province that there would be a multi-

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family class and every multiple unit with more than four units would be placed in this class. The City cannot redefine or change this class definition as it is established by law.

The Minister of Municipal Government does have the power to approve further subclasses, however, administratively we could not recommend that a new subclass comprising of five-unit dwellings be granted. This precedent could result in many requests for individual classes for individual buildings. As with many definitions and rules that were established there are “cut-off points” that can create hardship.

With respect to the taxation issues raised in the communication, City Council, through its Taxation Commission, has recognized that multi-family dwellings should have their taxes reduced to the residential level. Administratively, we plan to present a report to City Council in the near future analyzing the possible implementation of City Council’s decision.”

**3. 1999 Prepaid Service Rates (Off-Site Levies)
(File No. CK. 4216-1)**

RECOMMENDATION: that the proposed 1999 Prepaid Service Rates for off-site levies be approved, as outlined in this report.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Public Works Department dated February 10, 1999 with representatives of the Public Works Department and supports the proposed prepaid service rates for off-site levies. (It should be noted that off-site levies include sewer and water trunk lines, as opposed to direct levies which include sidewalks, street paving, water line hook-ups, etc.):

“BACKGROUND

The City of Saskatoon's financial source of revenue for the construction of infrastructure in new areas within the city is the prepaid service rates. The prepaid rates have been established on the premise that new development pay for the entire cost of the services provided. City Council has proclaimed that General Revenues not be used to fund the services covered by these rates. The prepaid rates are divided into two major categories: Direct Services which directly benefit the frontage of the new property, and Offsite Services which benefit the neighbourhood or catchment area as a whole. The existing prepaid service rates were approved by City Council in August of 1998. At that time, in order to

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facilitate a request from private developers, it was decided that the offsite portion of the prepaid rates be approved sooner in the year. The Public Works Department has reviewed the actual 1998 costs of land developed by the City of Saskatoon, as well as conducted a forecast of costs to establish the proposed 1999 offsite service rates. The direct service rates will be the subject of a report when further analysis is conducted and initial 1999 tender information is known.

The proposed rates were discussed with the local development community at the Developers Liaison Committee on February 3, 1999. The net change for private residential developers is an increase in rates of approximately 2.9%.

If City Council continues the policy of new development funding the entire cost of servicing, the proposed rates are required to meet projected and actual expenditures as a result of development. The present rates do not reflect the cost of interest or carrying costs.

REPORT

Offsite Service Charges

In 1998, the City of Saskatoon continued to develop land in a number of new neighbourhoods which included the construction of offsite services. The offsite levies comprise services that are common to the entire neighbourhood or geographical catchment area. These services usually benefit a number of neighbourhoods and are derived from studies that encompass very large piping and roadway systems.

Within these areas, an analysis of the cost of existing services and future services is conducted to arrive at an overall cost to construct the offsite services within the designated catchment area. Offsetting these costs are revenues obtained from servicing agreements entered into with private developers and sales of City lots. A revenue projection of the remaining unsold land within the catchment area is also conducted. The net result, after including design and construction engineering, is an offsite rate calculated on a front meter basis. The majority of the offsite services are calculated in this manner if engineering studies are available.

The following rate changes are recommended in order to continue construction in new neighbourhoods:

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1) Street Lighting

The residential street lighting charge is derived from an average of applications over a number of years adjusted for inflation. During last year, nine projects were completed and on average were within the established residential rate. No increase for residential servicing is required. Commercial/institutional property within the Keevil Crescent and Heritage Crescent areas were also constructed with street lighting. From an analysis of these areas, due to the amount of lighting required and limited frontage, an increase in the rate is required as follows:

Residential - 0.0%

Commercial/Institutional/Industrial - 10.7%

2) Trunk Sewer Levy

Trunk sewers were constructed along Konihowski Road in 1998 within the Silverspring neighbourhood. From the projects that have been completed, costs have been updated within the Trunk Sewer Study areas to predict the future costs of the system in the Northeast, East, and Southeast sectors of the City. A number of Statistic Canada Indexes related to land development in 1998 were also studied resulting in a recommended increase for 1999 of 2.4% based upon the most current information available.

3) Primary Water Main Levy

The City of Saskatoon has constructed a primary water main in 1998 along Central Avenue. All costs and revenues appear to be within expectations for this rate. An increase of 2.3% is recommended in anticipation of increases in costs within this rate.

4) Arterial Road Levy

During the review of the Arterial Road Levy in 1998, a recommendation was approved to include 22.9km of asphalt pathways adjacent to all newly constructed four-lane roadways and future identified roadways. The established rate was shown separately to identify the impact of the cost. In 1999, and for future years, the asphalt pathway will be incorporated entirely within the Arterial Road Levy.

The Public Works Department has adopted constructing arterial roadways in staged construction, building the initial two lanes of the ultimate four-lane roadway. The

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cost of staging roadways is considerable, and not all roads have been estimated in this manner. In 1999, Taylor Street from Boychuk Drive to Briarvale Road, and Central Avenue from Garvie Road to Somers Road have been budgeted for construction. Both roads were originally included within the rates as four-lane roadways. The amount of vehicular traffic that will be using the initial roadway does not justify the construction of a four-lane facility, so the current design is to stage the construction with two-lane roadways. The rationale for staged construction is a savings in medium-term operating costs, during the period where only a two-lane roadway is required. This decision will impact the rates by less than 1% for the roadways to be constructed in 1999. In addition, the anticipated arterial road levy revenues have been slightly less in 1998 due to the limited amount of frontage that has been generated from the sale of parcel land. The rate is recommended to increase by 4.3% in 1999.

5) Parks and Recreation Levy

This levy is a significant portion of the total offsite levies and has been approved by Council in a separate report. The inclusion within this report is for illustration purposes only.

6) Buffers

The Buffer Strip Reserve funds the cost of buffer strips, which are normally constructed around the perimeter of a neighbourhood. The main components that are funded include fine grade and seeding, berm construction, and shelter belt planting. Costs in 1998 have appreciated significantly and a major tender was not awarded due to the costs encountered for fine grade and seeding. In consultation with the Parks Branch and considering the recent costs, it has been determined that fine grade and seeding, including topsoil placement, should be increased by approximately 35%. In 1998, construction of berms occurred in Silverspring along Fedoruk Drive. An analysis of these costs indicate that berm construction is approximately 4.2% higher in 1998. Costs will be monitored closely in 1999 to determine if the proposed revenue increases will cover all costs. In 1999, construction will occur in buffers along Boychuk Drive, Silverspring, Lakewood, and Erindale. The recommended increase in the rate for 1999 is 11.9%.

7) Planning Levy

The planning fee defrays only part of the planning costs related to land development for such services as future growth studies, concept plans, sketch plans, review of

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plans, replots etc., used by the City and private land developers in developing land. In 1993, a review of this levy was made and the Auditor General's recommendation was that "the levy be expressed as a percentage of the other Departments' levies to ensure it increases proportionately." Therefore, it is proposed that the Prepaid Service Rate for Planning be increased to \$9.86 per front metre, an increase of approximately 2.7% over the 1998 rate of \$9.60. Similarly, it is proposed that the Industrial Prepaid Service Rate be increased to \$11.62 from \$11.30.

Other Levies:

1) Inspection

The inspection rate increase is reflective of the expected cost of labour which makes up 80% of the total cost. During 1998, an arbitration award resulted in the cost of inspection increasing by 5.6%. For 1999, the rate is recommended to increase by 6.1%.

2) Electrical Servicing

The electrical servicing rate covers the cost of materials and installation of underground cable and kiosks necessary for underground electrical servicing. The cost of the service is subsidized \$1,300 per lot by the Saskatchewan Power Corporation and \$1,000 per lot by the City within each respective franchise area for the cost of the initial capital construction. The remaining construction cost paid by the lot purchaser is considerably less and makes up the prepaid rate. When the overall cost of construction increases, the impact on the prepaid rate is significant due to the subsidy not increasing. In 1998, the rate was left the same, which also has compounded the pressure on the rate. The Saskatchewan Power Corporation (S.P.C.) has indicated that they expect costs to increase by 2%. The impact on the rates for the S.P.C. area will be 16.5%. The City's Electrical Systems Branch will be increasing the capital subsidy from \$1,000 to \$1,300 per lot. This will decrease the rate the City franchise charges overall for servicing after inflation by 24.5%. Additionally, it will allow both rates to again be unified in a single Underground Electrical Servicing Rate.

In consultation between the City's Electrical Systems Branch and S.P.C. it has been decided that a rate per lot would be better suited to residential development. The rationale is that the cost for the electrical utility is more equated to a charge per lot than on a front meter basis. Materials including kiosks, underground electrical lines

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to each residence, etc. are directly related to the number of houses being constructed. The cost has been calculated as \$300 per residential lot.

The impact on the rates based on an average 15m lot is as follows:

S.P.C. Servicing Area	16.5%
City Electric Servicing Area	(-24.5)%

The overall rate change after unifying the rate is a reduction of 8%.

3) Servicing Agreement Fee

The City of Saskatoon's Public Works Department incurs costs for the development and administration of Private Development Servicing Agreements. The increase in the rates is based upon expected contract settlements. The rate is recommended to increase by 2.0% for 1999.

OPTIONS

- 1) An option is to phase in the increase. The Administration does not recommend this method as almost all of the costs identified are not the result of a change in standards, but are inflationary in nature. Phasing in the rates would result in not all costs being recouped for the 1999 program. It is, therefore, recommended to implement the changes to the prepaid rates as proposed.
- 2) A second option is to not increase the prepaid rates. This would result in the Prepaid Reserves losing money and would increase the pressure on the mill rate. This would not be in the City's best interest. The prepaid service rates are expected to reflect the current cost of construction wherever possible. A higher than normal increase would be required for next year's rates.

POLICY IMPLICATIONS

There are no policy implications.

FINANCIAL IMPACT

The financial impact of increasing the prepaid rates is to allow the various construction costs to be in equilibrium with the value established in determining the selling price of newly constructed lots.

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ATTACHMENT

- 1) Proposed Prepaid Servicing Rates”

**4. Proposed Amendment
Bylaw No. 7554 - *The Smoking Control Bylaw*
(File No. CK. 185-3)**

RECOMMENDATION: that Bylaw No. 7836 be considered at this meeting.

Attached are copies of the relevant pages of *The Smoking Control Bylaw* governing Bowling Alleys and Areas Not Regulated. Your Committee has met with Mr. Alan Hunter and Mr. Terry Rak both owners of bowling alleys, and has determined that the provisions of the Bylaw are having a detrimental impact on their operations. The Bylaw provides that when a bowling alley is rented to a non-smoking league, the whole facility must be smoke free, including any lanes not being used by the league. Often leagues only occupy a portion of the facility, and yet if they are smoke free, all lanes must be smoke free. Please refer to Section 5(3) of the attachment. This is being enforced by the Fire and Protective Services Department, and it means that the remaining lanes cannot be used by the general public who may wish to smoke. They believe that since they are competing for the same entertainment dollars as casinos and bingo halls, they should be treated the same under *The Smoking Control Bylaw* (see Section 24 of the attachment) in that smokers tend to patronize entertainment facilities where they are allowed to smoke.

Attached is a copy of a draft bylaw amendment which would incorporate bowling alleys and billiard halls under Section 24, where they are not regulated by the Bylaw.

Your Committee supports this proposed bylaw amendment. It was recognized when the Bylaw was first introduced, that there may need to be changes to correct inequities, and this will be accomplished by the bylaw amendment. As Mr. Hunter noted during the Committee’s meeting with him, bowling alleys had addressed the issue of providing space for non-smokers long before the Bylaw was in place, and they will continue to do so. They also provide non-smoking times for children. They believe it will be their patrons who will determine the changes that need to be made, and that will govern their decisions.”

Moved by Councillor Maddin,

THAT Bylaw No. 7836 be considered at this meeting.

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<i>YEAS: His Worship the Mayor, Councillors Atchison, Harding, Heidt, Maddin, McCann and Steernberg</i>	7
<i>NAYS: Councillor Birkmaier, Roe and Waygood</i>	3

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT the Report of the Committee of the Whole be adopted.

CARRIED.

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7831

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7831, being "*The Zoning Amendment Bylaw, 1999 (No. 11)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Heidt, Seconded by Councillor Maddin,

THAT Bylaw No. 7831 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Councillor Heidt, Seconded by Councillor Steernberg,

THAT Council go into Committee of the Whole to consider Bylaw No. 7831.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7831 was considered clause by clause and approved.

Moved by Councillor Heidt, Seconded by Councillor McCann,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,

THAT permission be granted to have Bylaw No. 7831 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT Bylaw No. 7831 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

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Bylaw No. 7835

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7835, being "*The License Amendment Bylaw, 1999*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Heidt, Seconded by Councillor Maddin,

THAT Bylaw No. 7835 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Heidt, Seconded by Councillor Steernberg,

THAT Council go into Committee of the Whole to consider Bylaw No. 7835.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7835 was considered clause by clause and approved.

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Moved by Councillor Heidt, Seconded by Councillor McCann,
THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,
THAT permission be granted to have Bylaw No. 7835 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Heidt, Seconded by Councillor Atchison,
THAT Bylaw No. 7835 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Bylaw No. 7836

Moved by Councillor Heidt, Seconded by Councillor Waygood,
THAT permission be granted to introduce Bylaw No. 7836, being "*The Smoking Control Amendment Bylaw, 1999*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

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Moved by Councillor Heidt, Seconded by Councillor Maddin,
THAT Bylaw No. 7836 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Heidt, Seconded by Councillor Steernberg,
THAT Council go into Committee of the Whole to consider Bylaw No. 7836.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7836 was considered clause by clause and approved.

Moved by Councillor Heidt, Seconded by Councillor McCann,
THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,
THAT permission be granted to have Bylaw No. 7836 read a third time at this meeting.

CARRIED UNANIMOUSLY.

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Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT Bylaw No. 7836 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Moved by Councillor Heidt,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 9:10 p.m.

Mayor

City Clerk